# 21. Representation Review - Initial Proposal

Reference / Te Tohutoro:	20/1527336
Report of / Te Pou Matua:	John Filsell, Head of Community Support, Governance and Partnerships john.filsell@ccc.govt.nz
General Manager / Pouwhakarae:	Mary Richardson, General Manager, Citizens and Community mary.richardson@ccc.govt.nz

# 1. Purpose of the Report / Te Pūtake Pūrongo

- 1.1 The purpose of this report is to recommend the Council resolve its initial proposal for representation arrangements for the 2022 and 2025 local authority elections and that the proposal be notified for public consultation.
- 1.2 The Local Electoral Act 2001 (LEA) requires local authorities to undertake a review of their representation arrangements at least once every six years to ensure the arrangements provide fair and effective representation for communities. The LEA prescribes a statutory timeframe to undertake representation reviews.
- 1.3 The Council last carried out a review in 2015 for the 2016 and 2019 triennial elections. It is therefore required to undertake another review in 2021 prior to the 2022 triennial election.
- 1.4 Representation reviews determine the number of councillors to be elected, the basis of election for councillors and, if this includes wards, the boundaries and names of those wards. Reviews also include whether there are to be community boards and, if so, arrangements for those boards. Representation arrangements are to be determined so as to provide fair and effective representation for individuals and communities. All elements of the Council's review are subject to rights of appeal and/or objection.
- 1.5 The initial proposal is:
  - To retain 16 councillors elected under the ward system, plus the Mayor elected at large, to provide effective representation to Christchurch residents and ratepayers.
  - Christchurch City Council divided into 16 wards, with some adjustment to boundaries to reflect current communities of interest and meet fair representation requirements (the +/- 10% rule).
  - Six community boards five urban boards of three wards and the Banks Peninsula Community Board. This is a change from the existing six urban boards and Banks Peninsula Community Board.
  - Retain current ward names.
  - Formally use te reo Māori community board names in conjunction with the current ward names describing the community board area it represents.
- 1.6 Banks Peninsula is a geographically isolated community and does not meet the fair representation requirements. If the initial proposal is confirmed by the Council as its final proposal, the Council must refer the proposal to the Local Government Commission (the Commission) for a determination following the appeal and objection period.
- 1.7 The decisions in this report are of medium significance in relation to the Christchurch City Council's Significance and Engagement Policy. Although the representation review impacts all residents of Christchurch, the initial proposal retains much of the current representation

arrangements. Changes to ward boundaries must occur to meet the fair representation requirements, the significance of which differs between wards. The community engagement and consultation outlined in this report reflect the requirements of the LEA and the Local Government Act 2002 (LGA).

# 2. Officer Recommendations / Ngā Tūtohu

### That the Council:

- 1. Has reviewed its representation arrangements in accordance with sections 19H and 19J of the Local Electoral Act 2001, and resolves that the following proposal applies for the Council and its community boards for the elections to be held on 8 October 2022:
  - a. the Christchurch City Council shall comprise a Mayor and 16 Councillors.
  - b. the members of the Christchurch City Council, other than the Mayor, continue to be elected by the electors of each ward.
  - c. the City continues to be divided into 16 wards with the population of each ward electing one member.

Ward	Members	Pop. Per Member	+/- 10%
Banks Peninsula	1	9,400	-62
Burwood	1	25,380	3
Cashmere	1	26,700	8
Central	1	23,260	-6
Coastal	1	26,490	7
Fendalton	1	26,410	7
Halswell	1	22,970	-7
Harewood	1	26,570	8
Heathcote	1	25,470	3
Hornby	1	25,710	4
Innes	1	25,990	5
Linwood	1	25,170	2
Papanui	1	26,270	7
Riccarton	1	27,030	10
Spreydon	1	25,080	2
Waimairi	1	26,510	8

d. that the proposed names of the wards are set out in the table below together with the population each member will represent:

# e. that the proposed boundaries of each Ward are those set out in the attached maps (**see initial proposal document as attached**):



f. that the 16 wards reflect the following identified communities of interest:	f.	that the 16 wards reflect the following identified communities of interest:
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Ward	Communities	Statistical Area2 Name	Statistical Area2 ID
Banks Peninsula	Akaroa, Barrys Bay, Birdlings Flat, Diamond Harbour, Duvauchelle, French Farm, Gebbies Valley, Governors Bay, Little River, Lyttelton, Port Levy, Purau, Rapaki, Takamatua, Wainui	Akaroa, Akaroa Harbour, Banks Peninsula South, Diamond Harbour, Eastern Bays-Banks Peninsula, Governors Bay, Inland water Lake Ellesmere/Te Waihora South, Inlet Akaroa Harbour, Inlet Port Lyttelton, Inlets other Christchurch City, Lyttelton, Port Hills, Teddington	333500, 333300, 333100, 332900, 333200, 332200, 333000, 333400, 332600, 332300, 332500, 331600, 332800
Burwood	<b>Aranui</b> , Avondale, Avonside, <b>Bexley</b> , Bottle Lake, Burwood, Dallington, <b>Marshland</b> , <b>Parklands, Richmond</b> , Shirley, Wainoni	Aranui, Avondale (Christchurch City), Avonside, Bexley, Burwood, Dallington, Linwood North, Linwood West, Marshland, North Beach, Otakaro-Avon River Corridor, Parklands, Prestons, Queenspark, Richmond North (Christchurch City), Richmond South (Christchurch City), Shirley East, Shirley West, Styx, Travis Wetlands, Wainoni, Waitikiri	328600, 327500, 327800, 329800, 325600, 326500, 328500, 327900, 318400, 327200, 326200, 325100, 321300, 323700, 325900, 326800, 324600, 323400, 317200, 324000, 328400, 321600
Cashmere	Beckenham, Cashmere, Cracroft, <b>Hillsborough</b> , Huntsbury, <b>Kennedys Bush</b> , Lansdowne, St Martins, <b>Somerfield, Sydenham</b> , Westmorland	Beckenham, Cashmere East, Cashmere West, Hillsborough (Christchurch City), Hoon Hay East, Hoon Hay South, Huntsbury, Kennedys Bush, Opawa, Port Hills, Somerfield East, Somerfield West, Spreydon North, Spreydon South, St Martins, Sydenham North, Sydenham South, Sydenham West, Teddington, Waltham, Westmorland	330600, 331300, 330300, 331400, 327700, 329500, 331200, 329000, 330900, 331600, 329100, 329200, 327600, 328200, 330800, 329400, 329700, 328700, 332800, 329900, 330000
Central	Christchurch Central, Edgeware, Linwood, Merivale, Phillipstown, Richmond, St Albans	Addington North, Avonside, Charleston (Christchurch City), Christchurch Central, Christchurch Central-East, Christchurch Central-North, Christchurch Central-South, Christchurch Central-West, Edgeware, Ensors, Hagley Park, Holmwood, Lancaster Park, Linwood North, Linwood West, Merivale, Mona Vale, Phillipstown, Riccarton East, Richmond South (Christchurch City), St Albans East, St Albans West, Sydenham Central, Woolston North	326400, 327800, 329600, 326600, 327000, 325800, 327100, 325700, 325300, 330500, 324900, 322600, 328800, 328500, 327900, 323000, 323200, 328900, 325200, 326800, 324800, 323900, 328100, 330100

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Coastal	<b>Bexley</b> , Bottle Lake, <b>Bromley</b> , Brooklands, <b>Kaianga</b> , <b>Marshland</b> , New Brighton, North New Brighton, <b>Parklands</b> , Pegasus Bay, South New Brighton, Southshore, Spencerville, Waimairi Beach	Aranui, Avondale (Christchurch City), Bromley North, Brookhaven-Ferrymead, Brooklands-Spencerville, Inlets other Christchurch City, Marshland, New Brighton, North Beach, Otakaro-Avon River Corridor, Parklands, Prestons, Queenspark, Rawhiti, South New Brighton, Styx, Travis Wetlands, Waimairi Beach, Waitikiri	328600, 327500, 330700, 331800, 317100, 332300, 318400, 330200, 327200, 326200, 325100, 321300, 323700, 328300, 331700, 317200, 324000, 326000, 321600
Fendalton	Bryndwr, Burnside, Fendalton, Ilam, Merivale, St Albans, Strowan	Bishopdale South, Bryndwr North, Bryndwr South, Burnside, Christchurch Central-West, Deans Bush, Fendalton, Hagley Park, Holmwood, Ilam North, Ilam South, Ilam University, Jellie Park, Malvern, Merivale, Mona Vale, Northlands (Christchurch City), Papanui East, Papanui West, Rutland, St Albans East, St Albans North, St Albans West, Strowan	319000, 319900, 320800, 319200, 325700, 322400, 321500, 324900, 322600, 320200, 320700, 321200, 320600, 322100, 323000, 323200, 320000, 320900, 320100, 322200, 324800, 323800, 323900, 321400
Halswell	Aidanfield, Halswell, Hillmorton, Hoon Hay, Hornby, Kennedys Bush	Aidanfield, Awatea North, Awatea South, Broken Run, Halswell North, Halswell South, Halswell West, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Islington-Hornby Industrial, Kennedys Bush, Oaklands East, Oaklands West, Port Hills, Sockburn South, Westmorland	325400, 321900, 322900, 324700, 327300, 328000, 324500, 325000, 327700, 329500, 326700, 319100, 329000, 326300, 324300, 331600, 322300, 330000
Harewood	Avonhead, Belfast, Bishopdale, Broomfield, Bryndwr, Casebrook, Harewood, Kainga, McLeans Island, Northwood, Redwood, Russley, Yaldhurst	Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bishopdale West, Broomfield, Bryndwr North, Burnside, Burnside Park, Casebrook, Christchurch Airport, Clearwater, Harewood, Hawthornden, Hei Hei, Marshland, McLeans Island, Northwood, Papanui North, Papanui West, Paparua, Redwood North, Redwood West, Regents Park, Riccarton Racecourse, Russley, Styx, Yaldhurst	317300, 316900, 317800, 319000, 318000, 318700, 319900, 319200, 318300, 317900, 316700, 316800, 317000, 317700, 319300, 318400, 316400, 317400, 319400, 320100, 316500, 318600, 318800, 317600, 319800, 317500, 317200, 316600
Heathcote	Bromley, Clifton, <b>Ferrymead</b> , Heathcote Valley, <b>Hillsborough</b> , McCormacks Bay, Moncks Bay, Mt Pleasant, Opawa, Redcliffs, Richmond Hill, St Martins, Scarborough, Sumner, <b>Sydenham</b> , Taylors Mistake, Waltham, <b>Woolston</b>	Beckenham, Bromley North, Bromley South, Brookhaven- Ferrymead, Christchurch Central- South, Clifton Hill, Ensors, Heathcote Valley, Hillsborough (Christchurch City), Inlet Port Lyttelton, Inlets other Christchurch City, Lancaster Park, Mount Pleasant, Opawa, Port Hills, Redcliffs, Somerfield East, St	330600, 330700, 330400, 331800, 327100, 332400, 330500, 331900, 331400, 332600, 332300, 328800, 332000, 330900, 331600, 332100, 329100, 330800, 332700, 328100, 329400, 329700, 328700, 329900, 331100, 331500, 331000

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		Martins, Sumner, Sydenham Central, Sydenham North, Sydenham South, Sydenham West, Waltham, Woolston East, Woolston South, Woolston West	
Hornby	<b>Aidanfield</b> , Hei Hei, <b>Hillmorton</b> , <b>Hornby</b> , Hornby South, Islington, <b>Middleton</b> , <b>Sockburn</b> , Templeton, Wigram, <b>Yaldhurst</b>	Aidanfield, Awatea North, Awatea South, Broken Run, Broomfield, Halswell West, Hei Hei, Hillmorton, Hornby Central, Hornby South, Hornby West, Islington, Islington-Hornby Industrial, Middleton, Oaklands West, Paparua, Riccarton Racecourse, Sockburn South, Templeton, Wigram East, Wigram North, Wigram South, Wigram West, Yaldhurst	325400, 321900, 322900, 324700, 318700, 324500, 319300, 325000, 320400, 321100, 320300, 318200, 319100, 323500, 324300, 316500, 319800, 322300, 318100, 324100, 322500, 323600, 322800, 316600,
Innes	Belfast, Christchurch Central, Edgeware, Kainga, Mairehau, Marshland, Redwood, Richmond, Shirley, St Albans	Avonside, Belfast East, Belfast West, Christchurch Central-East, Christchurch Central-North, Clearwater, Dallington, Edgeware, Linwood West, Mairehau North, Mairehau South, Malvern, Marshland, Northwood, Prestons, Redwood North, Regents Park, Richmond North (Christchurch City), Richmond South (Christchurch City), Rutland, Shirley East, Shirley West, St Albans East, St Albans North, St Albans West, Styx	327800, 317300, 316900, 327000, 325800, 316800, 326500, 325300, 327900, 321700, 323100, 322100, 318400, 317400, 321300, 318600, 317600, 325900, 326800, 322200, 324600, 323400, 324800, 323800, 323900, 317200
Linwood	<b>Aranui</b> , Avonside, <b>Bexley</b> , <b>Bromley, Ferrymead</b> , <b>Linwood</b> , Wainoni, <b>Woolston</b>	Aranui, Avonside, Bexley, Bromley North, Bromley South, Brookhaven-Ferrymead, Charleston (Christchurch City), Ensors, Hillsborough (Christchurch City), Inlets other Christchurch City, Lancaster Park, Linwood East, Linwood North, Linwood West, Opawa, Otakaro- Avon River Corridor, Phillipstown, Wainoni, Woolston East, Woolston North, Woolston South, Woolston West,	328600, 327800, 329800, 330700, 330400, 331800, 329600, 330500, 331400, 332300, 328800, 329300, 328500, 327900, 330900, 326200, 328900, 328400, 331100, 330100, 331500, 331000

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Papanui	Bishopdale, Bryndwr, Casebrook, Mairehau, Northcote, Papanui, Redwood, St Albans, Strowan	Bishopdale North, Bishopdale South, Bryndwr North, Bryndwr South, Casebrook, Mairehau North, Mairehau South, Malvern, Marshland, Northcote (Christchurch City), Northlands (Christchurch City), Papanui East, Papanui North, Papanui West, Redwood East, Redwood North, Redwood West, Regents Park, Rutland, Strowan	317800, 319000, 319900, 320800, 317900, 321700, 323100, 322100, 318400, 320500, 320000, 320900, 319400, 320100, 319600, 318600, 318800, 317600, 322200, 321400
Riccarton	Avonhead, Ilam, Middleton, Riccarton, Russley, Sockburn, Upper Riccarton	Addington North, Addington West, Avonhead South, Broomfield, Bush Inn, Deans Bush, Hagley Park, Hawthornden, Hornby Central, Ilam North, Ilam South, Ilam University, Middleton, Mona Vale, Riccarton Central, Riccarton East, Riccarton Racecourse, Riccarton South, Riccarton West, Sockburn North, Sockburn South, Tower Junction, Upper Riccarton, Wharenui	326400, 326100, 319700, 318700, 321800, 322400, 324900, 317700, 320400, 320200, 320700, 321200, 323500, 323200, 324200, 325200, 319800, 324400, 323300, 321000, 322300, 325500, 322000, 322700
Spreydon	Addington, <b>Hillmorton</b> , <b>Hoon</b> <b>Hay, Somerfield</b> , Spreydon, <b>Sydenham</b> , Wigram	Addington East, Addington North, Addington West, Christchurch Central-South, Hagley Park, Halswell North, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Middleton, Sockburn South, Somerfield East, Somerfield West, Spreydon North, Spreydon South, Spreydon West, Sydenham Central, Sydenham North, Sydenham West, Tower Junction	327400, 326400, 326100, 327100, 324900, 327300, 325000, 327700, 329500, 326700, 323500, 322300, 329100, 329200, 327600, 328200, 326900, 328100, 329400, 328700, 325500
Waimariri	Avonhead, Burnside, Ilam, Russley, Upper Riccarton	Avonhead East, Avonhead North, Avonhead South, Avonhead West, Bishopdale South, Bishopdale West, Broomfield, Burnside, Burnside Park, Bush Inn, Christchurch Airport, Harewood, Hawthornden, Ilam North, Ilam South, Ilam University, Riccarton Racecourse, Russley, Sockburn North, Wharenui, Yaldhurst	319500, 318500, 319700, 318900, 319000, 318000, 318700, 319200, 318300, 321800, 316700, 317000, 317700, 320200, 320700, 321200, 319800, 317500, 321000, 322700, 316600

g. in accordance with section 19V(2) of the Local Electoral Act 2001, the population that each member represents is within the range of 24,651 +/- 10%; and that only the representation of the Banks Peninsula Ward falls outside the stipulated range for fair representation.

h. that the Banks Peninsula Ward warrants a single member because Banks Peninsula is an isolated community in terms of section 19V(3) of the Local Electoral Act 2001.

# i. that in light of the principle set out in section 4(1)(a) of the Local Electoral Act 2001, there be six communities represented by six Community Boards in Christchurch.

### j. that the proposed names of the Community Boards are set out in the table below:

Community Board	Communities	Statistical Area2 Name	Statistical Area2 ID
Te Pātaka o Rākaihāutu/Banks Peninsula Community Board	Akaroa, Barrys Bay, Birdlings Flat, Diamond Harbour, Duvauchelle, French Farm, Gebbies Valley, Governors Bay, Little River, Lyttelton, Port Levy, Purau, Rapaki, Takamatua, Wainui	Akaroa, Akaroa Harbour, Banks Peninsula South, Diamond Harbour, Eastern Bays-Banks Peninsula, Governors Bay, Inland water Lake Ellesmere/Te Waihora South, Inlet Akaroa Harbour, Inlet Port Lyttelton, Inlets other Christchurch City, Lyttelton, Port Hills, Teddington	333500, 333300, 333100, 332900, 333200, 332200, 333000, 333400, 332600, 332300, 332500, 331600, 332800
Waitai/Coastal- Burwood-Linwood Community Board	Aranui, Avondale, Avonside, Bexley, Bottle Lake, <b>Bromley</b> , Burwood, Brooklands, Dallington, <b>Ferrymead</b> , Kaianga, <b>Linwood</b> , <b>Marshland</b> , New Brighton, North New Brighton, Parklands, Pegasus Bay, Richmond, Shirley, South New Brighton, Southshore, Spencerville, Waimairi Beach, Wainoni, <b>Woolston</b>	Aranui, Avondale (Christchurch City), Avonside, Bexley, Bromley North, Bromley South, Brookhaven- Ferrymead, Brooklands- Spencerville, Burwood, Charleston (Christchurch City), Dallington, Ensors, Hillsborough (Christchurch City), Inlets other Christchurch City, Lancaster Park, Linwood East, Linwood North, Linwood East, Linwood North, Linwood West, Marshland, New Brighton, North Beach, Opawa, Ötakaro-Avon River Corridor, Parklands, Phillipstown, Prestons, Queenspark, Rawhiti, Richmond North (Christchurch City), Richmond South (Christchurch City), Shirley East, Shirley West, South New Brighton, Styx, Travis Wetlands, Waimairi Beach, Wainoni, Waitikiri, Woolston East, Woolston North, Woolston South, Woolston West	317100, 317200, 318400, 321300, 321600, 323400, 323700, 324000, 324600, 325100, 325600, 325900, 326000, 326200, 326500, 327800, 327200, 327500, 327800, 327900, 328300, 328400, 328500, 328600, 328800, 328900, 329300, 329600, 329800, 330100, 330200, 330400, 330500, 330700, 330900, 331000, 331100, 331400, 331500, 331700, 331800, 332300
Waimāero/Fendalton- Waimairi-Harewood Community Board	Avonhead, Belfast, Bishopdale, Broomfield, Bryndwr, Burnside, Casebrook, Fendalton, Harewood, Ilam, Kainga, McLeans Island, Merivale, Northwood, Redwood, Russley, St Albans, Strowan, Upper Riccarton, Yaldhurst	Avonhead East, Avonhead North, Avonhead South, Avonhead West, Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bishopdale West, Broomfield, Bryndwr North, Bryndwr South, Burnside Park, Burnside, Bush Inn, Casebrook, Christchurch Airport, Christchurch Central- West, Clearwater, Deans Bush, Fendalton, Hagley Park, Harewood, Hawthornden, Hei Hei, Holmwood, Ilam North, Ilam South, Ilam University,	316400, 316500, 316600, 316700, 316800, 316900, 317000, 317200, 317300, 317400, 317500, 317600, 317700, 317800, 317900, 318000, 318300, 318400, 318500, 318600, 318700, 319200, 319300, 319400, 319500, 319700, 319800, 319900, 320000, 320100, 320200, 320600, 320700, 321200, 321400, 321500, 321800, 322100, 322200, 322400, 322600, 322700,

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		Jellie Park, Malvern, Marshland, McLeans Island, Merivale, Mona Vale, Northlands (Christchurch City), Northwood, Papanui East, Papanui North, Papanui West, Paparua, Redwood North, Redwood West, Regents Park, Riccarton Racecourse, Russley, Rutland, Sockburn North, St Albans East, St Albans North, St Albans West, Strowan, Styx, Wharenui, Yaldhurst	323000, 323200, 323800, 323900, 324800, 324900, 325700
Waipuna/Hornby- Halswell-Riccarton Community Board	Aidanfield, Avonhead, Halswell, Hei Hei, <b>Hillmorton</b> , <b>Hoon Hay</b> , Hornby, Hornby South, <b>Ilam</b> , Islington, <b>Kennedys Bush</b> , Middleton, Riccarton, <b>Russley</b> , Sockburn, Templeton, Upper Riccarton, <b>Wigram</b> , <b>Yaldhurst</b>	Addington North, Addington West, Aidanfield, Avonhead South, Awatea North, Awatea South, Broken Run, Broomfield, Bush Inn, Deans Bush, Hagley Park, Halswell North, Halswell South, Halswell West, Hawthornden, Hei Hei, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Hornby Central, Hornby South, Hornby West, Ilam North, Ilam South, Ilam University, Islington, Islington- Hornby Industrial, Kennedys Bush, Middleton, Mona Vale, Oaklands East, Oaklands West, Paparua, Port Hills, Riccarton Central, Riccarton East, Riccarton Racecourse, Riccarton South, Riccarton West, Sockburn North, Sockburn South, Templeton, Tower Junction, Upper Riccarton, Westmorland, Wharenui, Wigram East, Wigram North, Wigram South, Wigram West, Yaldhurst	316500, 316600, 317700, 318100, 318200, 318700, 319100, 319300, 319700, 319800, 320200, 320300, 320400, 320700, 321000, 321100, 321200, 321800, 321900, 322000, 322300, 322400, 322500, 322700, 323300, 323500, 323600, 324100, 324200, 324300, 324400, 324500, 324700, 324900, 325000, 325200, 325400, 325500, 326100, 326300, 326400, 326700, 327300, 327700, 328000, 329000, 329500, 330000, 331600
Waipapa/Papanui- Innes-Central Community Board	Belfast, <b>Bishopdale</b> , <b>Bryndwr</b> , <b>Casebrook</b> , Christchurch Central, Edgeware, <b>Kainga</b> , <b>Linwood</b> , Mairehau, <b>Marshland</b> , <b>Merivale</b> , Northcote, Papanui, Phillipstown, <b>Redwood</b> , Richmond, Shirley, <b>St Albans</b> , <b>Strowan</b>	Addington North, Avonside, Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bryndwr North, Bryndwr South, Casebrook, Charleston (Christchurch City), Christchurch Central, Christchurch Central-East, Christchurch Central-North, Christchurch Central-South, Christchurch Central-South, Christchurch Central-West, Clearwater, Dallington, Edgeware, Ensors, Hagley Park, Holmwood, Lancaster Park, Linwood North, Linwood West, Mairehau North, Mairehau South, Malvern, Marshland, Merivale, Mona Vale, Northcote	316800, 316900, 317200, 317300, 317400, 317600, 317800, 317900, 318400, 318600, 318800, 319000, 319400, 319600, 319900, 320000, 320100, 320500, 320800, 320900, 321300, 321400, 321700, 322100, 322200, 322600, 323000, 323100, 323200, 324400, 324800, 324900, 325200, 325300, 325700, 325800, 325900, 326400, 326500, 326600, 326800, 327000, 327100, 327800, 327900, 328100, 328500, 328800, 328900, 329600, 330100, 330500

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		(Christchurch City), Northlands (Christchurch City), Northwood, Papanui East, Papanui North, Papanui West, Phillipstown, Prestons, Redwood East, Redwood North, Redwood West, Regents Park, Riccarton East, Richmond North (Christchurch City), Richmond South (Christchurch City), Rutland, Shirley East, Shirley West, St Albans East, St Albans North, St Albans West, Strowan, Styx, Sydenham	
Waihoro/Spreydon- Cashmere-Heathcote Community Board	Addington, Beckenham, Bromley, Cashmere, Clifton, Cracroft, Ferrymead, Heathcote Valley, Hillmorton, Hillsborough, Hoon Hay, Huntsbury, Kennedys Bush, Lansdowne, McCormacks Bay, Moncks Bay, Mt Pleasant, Opawa, Redcliff, Richmond Hill, St Martins, Scarborough, Somerfield, Spreydon, Sydenham, Sumner, Taylors Mistake, Waltham, Westmorland, Wigram, Woolston	Central, Woolston North Addington East, Addington North, Addington West, Beckenham, Bromley North, Bromley South, Brookhaven- Ferrymead, Cashmere East, Cashmere West, Christchurch Central-South, Clifton Hill, Ensors, Hagley Park, Halswell North, Heathcote Valley, Hillmorton, Hillsborough (Christchurch City), Hoon Hay East, Hoon Hay South, Hoon Hay West, Huntsbury, Inlet Port Lyttelton, Inlets other Christchurch City, Kennedys Bush, Lancaster Park, Middleton, Mount Pleasant, Opawa, Port Hills, Redcliffs, Sockburn South, Somerfield East, Somerfield West, Spreydon North, Spreydon South, Spreydon West, St Martins, Sumner, Sydenham Central, Sydenham North, Sydenham South, Sydenham West, Teddington, Tower Junction, Waltham, Westmorland, Woolston East, Woolston South, Woolston West	322300, 323500, 324900, 325000, 325500, 326100, 326400, 326700, 326900, 327100, 327300, 327400, 327600, 327700, 328100, 328200, 329100, 329200, 329400, 329500, 329700, 329900, 330000, 330300, 330400, 330500, 330600, 330700, 330800, 330900, 331000, 331100, 331200, 331600, 331800, 331900, 332000, 332100, 332300, 332400, 332600, 332700, 332800

- k. notes that the current Linwood Central Heathcote community is abolished, and the Linwood, Central, and Heathcote wards are united with other communities.
- I. that the boundaries of each community and of it subdivisions are altered and are those set out in the attached maps (**see initial proposal document as attached**).
- m. that the communities continue to be subdivided for electoral purposes as follows:

Community Board	Ward/Subdivision
	Akaroa subdivision
Te Pātaka o Rākaihāutu/Banks	Lyttelton subdivision
Peninsula Community Board	Mt Herbert subdivision
	Wairewa subdivision
	Burwood ward
Waitai/Coastal-Burwood- Linwood Community Board	Coastal ward
	Linwood ward
	Fendalton ward
Waimāero/Fendalton-Waimairi- Harewood Community Board	Harewood ward
	Waimairi ward
	Halswell ward
Waipuna/Hornby-Halswell- Riccarton Community Board	Hornby ward
,	Riccarton ward
	Central ward
Waipapa/Papanui-Innes-Central Community Board	Innes ward
	Papanui ward
	Cashmere ward
Waihoro/Spreydon-Cashmere- Heathcote Community Board	Heathcote ward
,	Spreydon ward

n.

that with respect to the five Community Boards being Waitai/Coastal-Burwood-Linwood Community Board, Waimāero/Fendalton-Waimairi-Harewood Community Board, Waipuna/Hornby-Halswell-Riccarton Community Board, Waipapa/Papanui-Innes-Central Community Board and Waihoro/Spreydon-Cashmere-Heathcote –

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- (i) comprise nine members each, being both elected and appointed members as set out in the table below:
- (ii) that the population each elected member will represent is as set out in the table below:

Community Board	Ward/ Subdivision	Ward/ Subdivision Population	Elected Members	Community Board Population	Pop Per Elected Member	Appointed members (Councillors)
Waitai/Coastal-Burwood-	Burwood	25,380	2		1	
Linwood Community Board	Coastal	26,490	2	77,040	12,840	1
	Linwood	25,170	2			1
Waimāero/Fendalton-	Fendalton	26,410	2			1
Waimairi-Harewood Community Board	Harewood	26,570	2	79,490	13,248	1
Community Doard	Waimairi	26,510	2			1
Waipuna/Hornby-Halswell-	Halswell	22,970	2	75,710 12,618	1	
Riccarton Community Board	Hornby	25,710	2		12,618	1
board	Riccarton	27,030	2	-		1
	Central	23,260	2		12,587	1
Waipapa/Papanui-Innes- Central Community Board	Innes	25,990	2	75,520		1
	Papanui	26,270	2		1	
Waihoro/Spreydon-	Cashmere	26,700	2	77,250 12,875	1	
Cashmere-Heathcote Community Board	Heathcote	25,470	2		1	
Community Board	Spreydon	25,080	2	1		1

### o. that the Te Pātaka o Rākaihāutu/Banks Peninsula Community Board

- i. comprises eight members being both elected and appointed members as set out in the table below; and
- ii. that the population each elected member will represent is as set out in the table below:

Community Board	Subdivision	Subdivision Population	Elected Members	Community Board Population	Pop Per Elected Member	Appointed members (Councillors)	
Te Pātaka o Bākeibautū (Banka	Akaroa	1950	2	9400	1,343		
Rākaihautū/Banks Peninsula Community	Lyttelton	3080	2			1.343	1
Board	Mt Herbert	3130	2			±	
	Wairewa	1240	1				

- 2. That in accordance with section 19K of the Local Electoral Act 2001, the reasons for the proposed changes are:
  - a. Retention of the single ward representation for councillors allows for connection between councillors and the communities they represent.
  - b. Adjustments to ward boundaries provide population equality per member, complying with the +/- 10% rule, with the exception of the Banks Peninsula Ward.
  - c. Retention of the Banks Peninsula ward and the Te Pātaka o Rākaihāutu/Banks Peninsula Community Board reflects the isolated nature of the ward, the distinct communities of interest and groups together communities with common interest and issues.
  - d. Reduction in the number of community boards to six best provides for fair and equitable representation city-wide based on geographical and community perspectives.
  - e. Use of gifted te reo Māori names for community boards recognises the gifts, the relationship and formalises the use of the names.
- 3. Notes that
  - a. the Council must give public notice of these proposals within 14 days of making this resolution, and that there is an opportunity for interested persons to make submissions on this proposal; and
  - b. the whole Council will hear any submissions on this proposal.

# 3. Reason for Report Recommendations / Ngā Take mō te Whakatau

- 3.1 The Local Electoral Act 2001 requires local authorities to carry out a review of their representation arrangements at least once every six years. The Council carried out its last representation review in 2015 for the 2016 and 2019 triennial elections. The Council is now required to complete a review in 2021 for the 2022 local authority elections.
- 3.2 The recommendations will best ensure fair and equitable representation for Christchurch and Banks Peninsula going forward.
- 3.3 The initial proposal recognises and retains the single ward representation for Councillors for Christchurch, with single member wards allowing for a connection between Councillors and the communities they represent.
- 3.4 The adjustments to ward boundaries provide population equality per member, complying with the +/- 10% rule across the 15 city wards, and continued representation for communities of interest.
- 3.5 The rationale behind the proposed disestablishment of Waikura/Linwood Central Heathcote Community Board and the uniting of the Linwood Ward to the Waitai/Coastal-Burwood Board; the Central Ward to the Waipapa/Papanui-Innes Board; and the Heathcote Ward to the Waihoro/Spreydon-Cashmere Board is summarised below:
  - 3.5.1 It clearly aligns with how communities in each of the affected wards affiliate with neighbouring wards to form larger communities of interest. See the results of the survey of a geographically representative sample of Christchurch residents summarised in section 6.31-6.32 of this report.
  - 3.5.2 It results in the majority of community boards retained city wide.

- 3.5.3 It represents the optimum aggregation of wards into community board areas based on geographical and community perspectives and best provides for fair and equitable representation city wide.
- 3.6 The retention of the Banks Peninsula ward and the Te Pātaka o Rākaihāutu/Banks Peninsula Community Board continues to reflect the isolated nature of the ward, these distinct communities of interest and group together these communities with common interest and issues.
- 3.7 Incorporating the gifted te reo Māori names as part of the community board names recognises the gifts, the relationship and formalises the use of the names. The legal names of the community boards will be in both te reo Māori and English.

# 4. Alternative Options Considered / Etahi atu Kowhiringa

- 4.1 **No changes**: retaining the status quo without making any boundary adjustments would not meet the fair representation requirements of the LEA primarily the requirement that the population that each member represents is within the range of 24,651 +/- 10%.
- 4.2 **A more substantial review of community board boundaries:** A comprehensive approach was undertaken during the 2015 representation review in response to:
  - The substantial change that occurred in Christchurch following the 2010/11 earthquakes; namely population movements, relocation of facilities retail areas schools and the connection that residents felt with their communities.
  - Antecedent wards not meeting the requirements of 'fair representation' under the LEA.
- 4.3 As part of the 2015 representation review, there was significant pre-engagement and consultation with the community. While the city continues to evolve post-earthquake, minor adjustments to boundaries to comply with the fair representation requirements are considered to be sufficient for this representation review and comply with requirements.
- 4.4 This current representation review effectively updates and builds on the previous review rather than duplicating previous work. It also provides the community opportunity to fine tune post-earthquake changes rather than incur further significant change.
- 4.5 Alternative scenarios for electing councillors and community board members: during November and December 2020, staff briefed councillors and community board members on a range of options. Elected members provided feedback whether to elect members at large, by ward or a mix of the two. The majority of feedback expressed preference for the initial proposal recommended in this report. Further councillor briefings were held in January and February 2021. Some concern was raised about how to ensure a cohesive and effective Council if councillors were to be a mix of some elected by ward and some at large. Elected members indicated that election by ward would best achieve fair and effective representation due to each members' social and geographical affinity with the ward they would be elected to represent. Further detail is discussed in paragraphs 6.25-6.29 on elected member feedback below.
- 4.6 The results of a geographically representative survey completed by 940 residents in January/February 2021 also confirmed a preference for elected members to be elected by ward. See paragraphs 6.31-6.32 below for more detail.
- 4.7 **Alternative community board arrangements:** Seven scenarios depicting different ward make ups for community board arrangements were discussed with elected members in a



series of nine briefings during November and December 2020. Elected members considered alternative community board arrangements. A significant majority preferred the arrangement discussed and recommended in this report.

# 5. Detail / Te Whakamahuki

# **Requirements of a Representation Review**

- 5.1 The requirements relating to local authorities' representation reviews are contained in the Local Electoral Act 2001. These cover representation arrangements; representation reviews; and procedural steps and timelines. The Local Government Commission provides <u>Guidelines</u> for the purpose of assisting local authorities undertaking representation reviews.
- 5.2 A representation review determines arrangements for:
  - The number of wards (if any), and, if so their boundaries, names, and number of members
  - Basis of election (at large, wards, or a mix of both) must consist of between five and 29 elected members (excluding the mayor)
  - Whether to have Community Boards, and if so how many, what their boundaries and membership should be.
- 5.3 In reviewing its representation arrangements, the Council must provide for "effective representation of communities of interest" (s19T) and "fair representation of electors" (s19V). Therefore, there are three key factors for local authorities to carefully consider:
  - Communities of interest
  - Effective representation of communities of interest
  - Fair representation of electors.
- 5.4 Effective representation is not defined in the LEA but relates to representation for identified communities of interest. This needs to take account of the nature and locality of those communities of interest and the size, nature and diversity of the district as a whole.
- 5.5 If the district (city) is divided into wards, arrangements must ensure that:
  - Membership of wards/constituencies is required to provide approximate population equality per member (referred to as the '+/-10% rule') unless there are good (prescribed) reasons to depart from this requirement (s19V).
  - Ward boundaries coincide with current statistical mesh block areas (s19T(b)and s19W(c)).
  - Ward boundaries, as far as practicable, coincide with community boundaries.
- 5.6 In relation to community boards, the Council is also required to consider any applicable local government reorganisation criteria that the Council considers is appropriate (s19W(b)).
- 5.7 Further explanation of the legal requirements are detailed in the Legal Implications section of this report (section 10).
- 5.8 In addition to the representation arrangements, two other related processes were considered. In both cases the status quo is being maintained for the next triennial election:
  - Electoral system: First Past the Post is used as the electoral system.
  - **Māori wards:** the views of Papatipu Rūnanga were sought regarding the creation of a Māori Ward. A Māori Ward is not supported at this time. See the Impact of mana whenua section at paragraphs 8.8-8.11).



# 6. Christchurch representation arrangements

### **Current representation arrangements**

- 6.1 The current representation arrangements for Christchurch City Council were confirmed by the <u>Local Government Commission's Determination</u> dated 7 April 2016. This Determination assessed the Council's proposal following a comprehensive approach undertaken in addressing the profound effects of the earthquakes and the requirement of fair representation.
- 6.2 The Council comprises 16 councillors and the Mayor. Councillors are elected from each ward and the Mayor is elected at large.
- 6.3 The city is divided into 16 wards, with seven Community Boards. Two Community Board members are elected for each ward (and for Banks Peninsula, for each subdivision with the exception of Wairewa). The Community Boards are:
  - Halswell-Hornby-Riccarton
  - Fendalton-Waimairi-Harewood
  - Linwood-Central-Heathcote
  - Spreydon-Cashmere
  - Coastal-Burwood
  - Papanui-Innes
  - Banks Peninsula

### Draft Initial Proposal for the 2022 election

- 6.4 The Council must resolve its initial proposal in accordance with the procedure and timelines outlined in the LEA. The full draft initial proposal is attached (**Attachment A**)
- 6.5 In summary, the draft initial proposal:
  - Retains the numbers of councillors (16) elected on a ward basis, plus the Mayor elected at large.
  - Maintains similar ward boundaries and communities of interest, slightly adjusted commensurate to the impact of population and demographic change over recent years and to consider proposed growth.
  - Reduces the number of community boards from seven to six community boards comprising:
    - Five urban community boards of three wards each.
    - A Banks Peninsula Community Board with four subdivisions.
  - Retains the number of Community Board members (37) elected on a ward basis:
    - Two Community Board members per ward for each of the fifteen wards that make up the five urban community boards (30).
    - Two Community Board members for each of Akaroa, Lyttelton and Mt Herbert subdivisions of Banks Peninsula (six).
    - One Community Board member for the Wairewa subdivision of Banks Peninsula (one).
  - Retains the Banks Peninsula ward, considered an isolated community.



• Incorporates the gifted te reo Māori names into the legal names of community boards.

### Wards and councillors

- 6.6 The city is divided into 16 wards and the Council considers that the current ward structure still reflects the city's communities of interest. However, the review of representation arrangements provides the opportunity for the Council to adjust ward boundaries to ensure fair representation. No changes to ward names are being proposed.
- 6.7 It is considered that the current arrangement of 16 councillors elected by ward, plus the Mayor elected at large, will continue to provide effective representation to constituents. Staff have mapped and modelled minor changes to existing ward boundaries to ensure wards are of roughly equal population (within +/-10% of the average population being 24,651) while maintaining existing communities of interest intact.
- 6.8 The adjustments to the ward boundaries ensure fair representation and allow for projected future growth. All source material has been updated with the most recent demographic information (StatisticsNZ subnational population estimates (June 2020) and the 2020 meshblock pattern). For additional detail about the wards and proposed changes:
  - A description of each ward is provided in Attachment B.
  - A summary of proposed ward boundary changes is provided in **Attachment C**.
- 6.9 The latest population estimates for each ward are listed in **Recommendation 1(d)**.

### **Communities of interest**

6.10 Communities of interest take into account distinct and recognisable geographical boundaries, similarities in activities and characteristics of the residents of a community and services in an area. Wards may contain more than one distinct community of interest, but these communities have sufficient commonalities to be grouped together. The initial proposal does not recommend any changes to the known existing communities of interest, however some new and developing communities of interest have been identified. These are largely residential neighbourhoods that are new or have been significantly developed since the last representation review. Refer to **Recommendation 1(f)** for the communities of interest in Christchurch.

### Banks Peninsula - isolated community

- 6.11 The Banks Peninsula ward does not comply with the +/-10% fair representation requirement of section 19V(2). The initial proposal does not recommend any significant change to Banks Peninsula's communities of interest, isolated situation, or shared commonalities. The status quo is supported by councillors and the current Banks Peninsula Community Board.
- 6.12 The Banks Peninsula ward is sparsely populated and comprises an area of approximately 108,000 hectares. Comparatively, the rest of Christchurch is primarily densely populated and covers an area of approximately 45,000 hectares. Parts of Banks Peninsula are distinct culturally, historically, geographically, and economically and should be considered as unique and an isolated community.
- 6.13 Since Banks Peninsula District Council amalgamated with the City in 2006, the Council has included the Banks Peninsula ward in its final proposals for representation as an isolated community. The Commission has upheld the decisions for the Banks Peninsula ward. In its 2010 determination, the Commission stated that was not an enduring situation for Banks Peninsula representation and the Council should give careful consideration to the situation in its next review.

- 6.14 In its last representation review, the Council had proposed in its initial proposal to include Banks Peninsula in a ward that complied with the +/-10% requirement. This was met by a negative reaction on both sides of the Port Hills through both the submissions and appeals/objections processes. The Council's final proposal took those views into account and retained the Banks Peninsula ward with a population to member ratio outside the +/-10% requirement, and provided for a separate Banks Peninsula Community Board.
- 6.15 The Commission's <u>2016 determination</u> considered that non-compliance with the +/-10% rule for a Banks Peninsula ward was necessary in order to provide effective representation of the community. The issue of Banks Peninsula representation and the impact of the earthquakes were significant factors taken into account by the Council for that review.
- 6.16 As the initial proposal proposes that Banks Peninsula continues to be an isolated community, under s19V(3) of the LEA, the Council must recommend this to the Commission for a determination. This process is described in section 7 below.

### **Community Boards and Community Board Members**

- 6.17 The initial proposal recommends changing the community board arrangement from seven community boards to six, being:
  - five urban community boards made up of three wards each (a change from the current six which are a mix of three three-ward boards and three two-ward boards)
  - a Banks Peninsula community board with four subdivisions (no change from the status quo).
- 6.18 This is considered to be the most equitable option to ensure fair and effective representation as it has evenly sized communities and community boards across the district, with the exception of Banks Peninsula. Having city- based community boards of varying sizes has resulted in the uneven distribution of resources, workload and perceived ability to fairly and equitably represent the community.
- 6.19 The uniformity and consistency of makeup (i.e. five community boards made up of three wards) will be easily understood by communities. The reduction in the number of community boards may, however, be perceived by some as reducing effective local representation. However as there will be no change to the number of elected members or the wards they represent such a perception will not actuate into reality.
- 6.20 The proposed new boundaries for community boards incorporate the adjusted ward boundaries. No changes are proposed for the Banks Peninsula board area. In order to make the current two-ward community boards into three-ward boards, the proposal makes some changes, this particularly affects the Linwood-Central-Heathcote board which is proposed to be disestablished and the wards that currently make it up included in other community boards, namely:
  - The Linwood ward would join the existing Burwood-Coastal Community Board area.
  - The Central Ward would join the existing Papanui-Innes Community Board area.
  - The Heathcote Ward would join the existing Spreydon-Cashmere Community Board area.
- 6.21 The initial proposal includes the gifted te reo Māori name as part of each boards' formal name. The existing ward names remain to describe the area it represents and to help the public identify with their community board.

- 6.22 No changes have been proposed to any other community board member representation arrangement. Therefore, the number of members elected to community boards is not altered by the initial proposal. Community board members will continue to be elected by ward.
- 6.23 Overall, these changes will enable the community boards to better meet the changing needs of communities for governance and services into the future, as well as effectively perform or exercise its responsibilities, duties, and powers delegated to them. The changes also support the principles of the existing Governance Partnership Agreements between the Council and its Community Boards which seek to encourage communication, coordination and cooperation between the Council and the Community Boards to enable them to work together to facilitate local decision making and action by, and on behalf of, communities<sup>1</sup>.
- 6.24 **Recommendations 1(n) and 1(o)** details the community board make-up, including the number of community board members and the population each member and board represent.

# Elected member input into the development of the initial proposal

- 6.25 Fourteen briefings with Councillors and Community Board members have been held on the representation review between November 2020 and February 2021. This report's recommendations reflect the general consensus; that the current arrangement is the preferred representation model, though with small changes to ward boundaries to bring them into line with the requirements for population equality under the legislation and a reduction in Community Boards to six in total.
- 6.26 On 3 November 2020, the Council was briefed on the approach for the representation review, including seeking the view of councillors on representation arrangements, including alternative community board scenarios and whether councillors and community board members should be elected at large or by ward. This was followed by a Combined Community Board Briefing which all elected members were invited to attend and the recording made available following the briefing. The purpose of the briefing was to provide an overview of the Representation Review process, especially for those that had not been through the process previously.
- 6.27 During November and December 2020 all seven Community Boards were briefed individually. The purpose of these briefings was to provide a deeper overview of the process and to seek their feedback on representation arrangements. The Boards were asked the same questions as the councillors to understand their preference on how elected members are elected and on how the wards are aggregated to form Community Boards. A meeting of Community Board Chairpersons was given an update on the project on 12 February 2021, followed by a combined Community Board briefing on 22 February 2021.
- 6.28 On 26 January 2021 councillors were briefed on the feedback from all elected members and given an opportunity to provide further comments. Further briefings to discuss ward boundaries in detail, feedback and themes from the survey of a geographically representative sample were held on 9, 16 and 23 February 2021.
- 6.29 Elected Members clearly indicated a preference for the status quo on how they are elected. There was also clear consensus on the preferred community board arrangements as discussed in this report. It is noted that members of the Coastal-Burwood Community Board indicated a different preference. In their experience they considered they share more community issues with the Innes Ward than with the Linwood Ward. A coastal ward including Heathcote was also

<sup>&</sup>lt;sup>1</sup> In 2019 the Council entered into Governance Partnership Agreements with each of its Community Boards. These agreements set out the way in which the Boards and the Council would work together and endorsed devolving greater decision making authority and responsibilities to community boards.

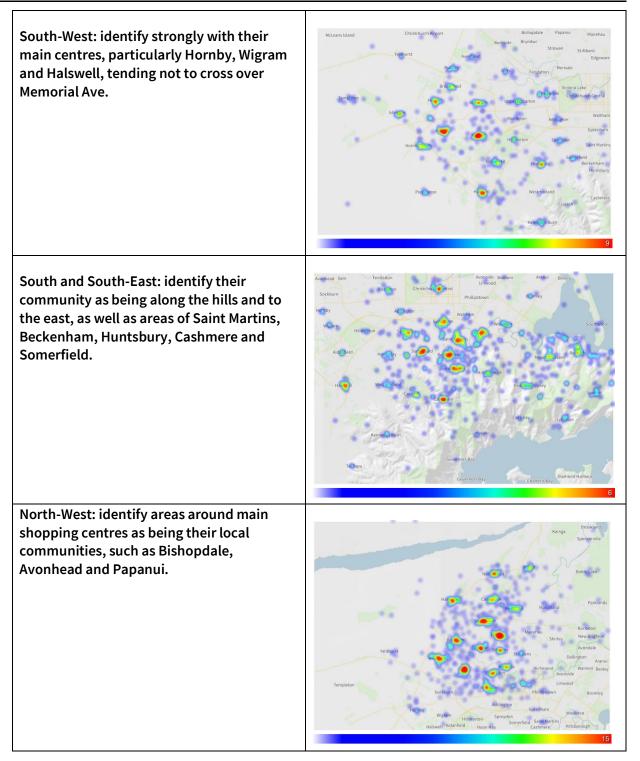


explored. Members of the Halswell-Hornby-Riccarton Community Board had mixed views on options that could disestablish their Community Board.

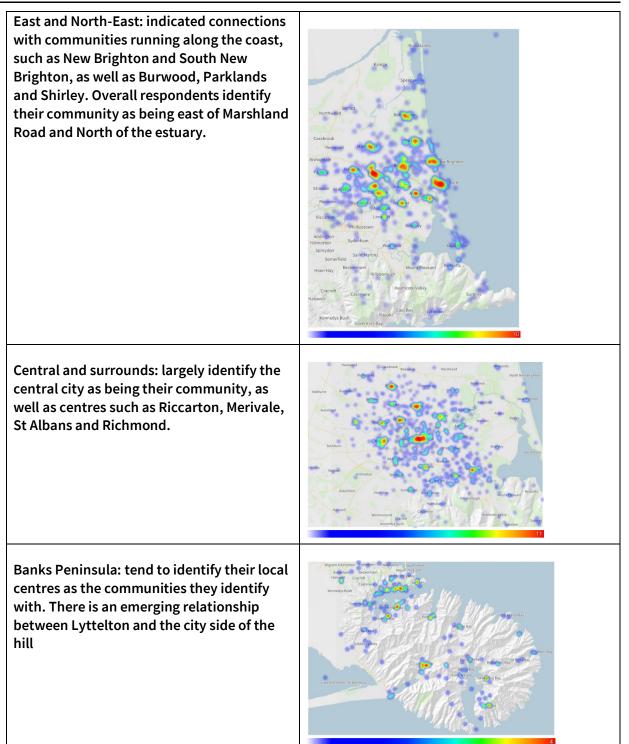
### **Community views and preferences**

- 6.30 The decision affects all wards/Community Board areas. As part of the representation review process, the Council must consult the public on its initial proposal within legislated timeframes. The Council must consider all submissions and may change its proposal as a result. The procedural steps and timeline is outlined in the next section of this report.
- 6.31 In developing the Initial Proposal, the Council carried out an online survey of a geographically representative sample over January-February 2021 (summarised in **Attachment D**). This survey was sent to 3147 residents and we received 940 responses (a 30 per cent completion rate). The results of the survey also indicate a preference for the status quo:
  - The majority (48 per cent) of respondents supported electing councillors by wards; 3 per cent of respondents indicated that they would support multi-member wards.
  - Comments from respondents indicated that they felt that councillors being elected from wards, to represent an area and communities that they know well would result in the best outcomes.
  - Those who supported a mix of both wards and at large felt that having some councillors elected at large may bring greater diversity and expertise in specific areas.
- 6.32 Residents identified their local communities based on areas they feel an affinity with; where they have things in common with their neighbours; and areas where they use shared facilities and services, e.g. schools, recreational and cultural facilities, parks, shops and shopping centres, and public transport. The results show residents in the:





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# 7. Procedural steps and timeline for the representation review

- 7.1 The Council is required to adopt an initial proposal on its representation arrangements for the 2022 election and follow the statutory timeframes. It is important to note that once the initial proposal has been resolved, there is no opportunity to stop or delay the statutory process. As discussed at briefings with elected members, it is desirable to embark on public consultation on an initial proposal early in the process.
- 7.2 Once the initial proposal is resolved, the Council must give public notice within 14 days and invite submissions. The public consultation period must be open for at least one month, we

are proposing that the consultation period is for eight weeks. Information will be available on the Have Your Say page on the Council's website, at libraries and service centres, and through online channels. The Council is required to consider any submissions it receives on its initial proposal, and then either confirm or amend its earlier decision and give public notice of its final decision within six weeks of the closing date of submissions. The review is subject to rights of appeal and/or objections which will be considered by the Local Government Commission.

7.3 A summary of the proposed timeline is:

	Date	Statutory requirement
Report to Council - Initial	11 March 2021	No earlier than 1 March the year prior
Proposal		to an election
Public Notice	20 March 2021	Within 14 days of adoption of initial
		proposal and no later than 8
		September 2021
<b>Consultation Period</b>	20 March - 16 May	Submissions close no earlier than one
	2021 (8 weeks)	month after public notice
Hearings	Late May	
Final Proposal Adopted	Mid June 2021	
Public Notice of Final	25 June 2021 at	Within six weeks of closing of
Proposal	the latest	submissions
Appeals and Objections	25 July 2021	1 month from public notice of final
close		proposal
Forward appeals and	As soon as	No later than 15 January 2022
objections and any other	practicable	
information to the		
Commission		
Commission makes	By 11 April 2022	By 11 April 2022
Determination		

### Referral to the Local Government Commission

- 7.4 The Local Government Commission is not involved in developing initial or final local authority representation proposals, other than providing procedural or technical advice when requested. However, the local authority must refer its final proposal to the Commission if:
  - An appeal is made by a submitter on the initial proposal about matters related to their original submission (s190).
  - An objection is lodged by any person or organisation if a local authority's final proposal differs from its initial proposal (s19P). The objection must identify the matters to which the objection relates.
  - The proposal does not comply with the requirements for achieving fair representation in s19V(2), i.e. the '+/-10% rule'.
- 7.5 In these situations the Commission must determine the representation arrangements for the local authority, including any constituent community boards, for the upcoming local authority election (s19R). It must issue its decision no later than 11 April of the election year (2022).
- 7.6 If the only reason for referral to the Commission is non-compliance with s19V(2), the
  Commission's role is solely to determine the non-complying arrangements. As Banks
  Peninsula does not comply with the +/-10% rule in the initial proposal, the Council must refer



its final proposal to the Commission regardless of any appeals or objections on the initial proposal.

- 7.7 Commission determinations may be:
  - Appealed only on a point of law.
  - Subject to judicial review regarding matters of process.

# 8. Policy Framework Implications / Ngā Hīraunga ā- Kaupapa here

### Strategic Alignment /Te Rautaki Tīaroaro

- 8.1 The initial proposal for representation arrangements aligns with the Council's Strategic Priority "Enabling active and connected communities to own their future". Regular reviews of the representation arrangements give citizens an opportunity to input into the decision making to achieve fair and effective representation for our city.
- 8.2 It also aligns with the Community Outcomes for Resilient Communities, in particular:
  - Active participation in civic life
  - Strong sense of community
  - Valuing the voice of all cultures and ages
- 8.3 This report supports the <u>Council's Long Term Plan (2018 2028)</u>:
  - 8.3.1 Activity: Governance & Decision Making
    - Level of Service: 4.1.2 Provide processes that ensure all local elections, polls and representation reviews are held with full statutory compliance 100% compliance
    - Level of Service: 4.1.8 Participation in and contribution to Council decision-making.

### Policy Consistency / Te Whai Kaupapa here

8.4 The decision is consistent with Council's Plans and Policies. It is also consistent with the Local Electoral Act 2001 requirements and the Local Government Act 2002.

### Impact on Mana Whenua / Ngā Whai Take Mana Whenua

8.5 The decision does not involve a significant decision in relation to ancestral land or a body of water or other elements of intrinsic value, therefore this decision does specifically impact Mana Whenua, their culture and traditions. However, a representation review should seek to engage Māori in the consultation process.

### Te reo names for Community Boards

- 8.6 Te reo Māori names were gifted to the current community boards. Following discussions with Council's Ngāi Tahu Partnership Team it is confirmed that the proposed change in the arrangement of community boards will not require new or changed te reo Māori names. It is intended that the te reo Māori names become part of the legal name of each community board.
- 8.7 The details of the names of the current community boards proposed to be retained are below:
  - Waipapa/Papanui Innes Community Board
    - wai waters, papa land / space
    - This name signifies the vast expanse of flat land, which Papanui got its name.
  - Waitai/Coastal Burwood Community Board
    - wai waters, tai shore



 This name signifies the relationship the Ward has with the shore and coastal waters

### • Waihoro/Spreydon – Cashmere Community Board

- wai waters, horo rush, landslip
- Signifies the connection this Board has with the hills, and how the rain water rushes down towards the water channels and tributaries.
- Waipuna/Hornby Halswell Riccarton Community Board
  - wai waters, puna spring
  - Signifies the connection this Board has with many of our punawai (spring waters)
  - Waimāero/Fendalton Waimairi Harewood Community Board
    - wai waters, māero(ero) traditional Ngāi Tahu name for springs
    - Signifies the connection with Waimāero and its punawai (spring waters)
- Te Pātaka o Rākaihāutu/Banks Peninsula Community Board
  - Will retain its existing Maori name which covers the majority of the Peninsula and was already used prior to this process of naming Boards.

### 1.1.1

### Māori ward consideration

- 8.8 In addition to the above representation arrangements, a local authority may resolve to establish Māori wards/constituencies. At the time of writing this report, the Government has introduced legislation to provide that local authorities may pass such a resolution by 21 May 2021, and that such resolutions cannot be countermanded by a poll demanded by electors.<sup>2</sup>
- 8.9 If this Council were to pass such a resolution, the decision to establish a Māori ward(s) would become subject to the representation review.
- 8.10 Staff sought the views of Papatipu Rūnanga regarding the creation of a Māori ward. A Māori ward is not supported at this time. At the 26 November 2020 councillor briefing on the representation review process, the Council decided not to seek a formal resolution on whether to establish Māori wards.
- 8.11 The Council provides other mechanisms for Māori involvement in decision–making, including formalising a relationship with Ngā Rūnanga, the establishment of Te Hononga Council and Ngāi Tahu Relationship Advisors, and reaching a Memorandum of Understanding) with Mahaanui Kurataiao Limited.

### Climate Change Impact Considerations / Ngā Whai Whakaaro mā te Āhuarangi

8.12 There are no climate change implications associated with the legislative process to review representation arrangements.

### Accessibility Considerations / Ngā Whai Whakaaro mā te Hunga Hauā

8.13 There are no accessibility implications associated with the legislative process to review representation arrangements. Following the public notice, consultation material on the initial proposal will be made available on the Have Your Say website and on request at service centres.

<sup>&</sup>lt;sup>2</sup> See Local Electoral (Māori Wards and Māori Constituencies) Amendment Bill



# 9. Resource Implications / Ngā Hīraunga Rauemi

### Capex/Opex / Ngā Utu Whakahaere

- 9.1 Cost to Implement A provisional sum of \$30,000 has been set aside to cover the implementation of any proposed changes. This includes but is not limited to communication, signage, changes to data systems and processes.
- 9.2 Maintenance/Ongoing costs Once proposed changes are made any ongoing costs are the same (or less) than the existing costs to support elected members, so no additional funding has been budgeted.
- 9.3 Funding Source The cost to implement proposed change along with the costs to support elected members is fully provided for in the 2018-28 LTP and draft 2021-31 LTP.

### Other / He mea anō

9.4 Should the proposal to reduce the number of city community boards from six to five proceed there may be operational savings. The nature of savings, if any, cannot be determined at this time as discussions will need to take place with stakeholders, Council employees and others to inform any decision making going forward.

# 10. Legal Implications / Ngā Hīraunga ā-Ture

# Statutory power to undertake proposals in the report / Te Manatū Whakahaere Kaupapa

- 10.1 Part 1A of the LEA sets out the provisions for the Council's representation arrangements (as detailed above at paragraph 5.1) and the requirement for a review of those arrangements. Under section 19J, a representation review must be carried out at least once in a six year period. This Council must carry out a representation review before the 2022 election as its last review was six years ago.
- 10.2 Section 19J of the LEA also requires that when the Council carries out a representation review it must also determine whether there should be communities and community boards, and if so, the nature of any community and the structure of any community board.

## Other Legal Implications / Ētahi atu Hīraunga-ā-Ture

- 10.3 The provisions in Part 1A of the LEA relating to representation reviews provide that the Council must ensure:
  - 10.3.1 that the election of members of the territorial authority (other than the mayor) will provide effective representation of communities of interest within the district; and
  - 10.3.2 that ward boundaries coincide with the boundaries of the current statistical meshblock areas determined by Statistics New Zealand and used for parliamentary electoral purposes; and
  - 10.3.3 that, so far as is practicable, ward boundaries coincide with any local board area or community boundaries.
- 10.4 The LEA also provides that in determining the number of members to be elected by the electors of any ward or subdivision, the Council must ensure that the electors of the ward or subdivision receive fair representation, having regard to the population of every district and every ward or subdivision within the district.
- 10.5 Fair representation is determined by ensuring that the population of each ward or subdivision, divided by the number of members to be elected by that ward or subdivision, produces a figure no more than 10% greater or smaller than the population of the district or community

divided by the total number of elected members (other than members elected by the electors of a territorial authority as a whole, if any, and the mayor, if any).

- 10.6 With respect to communities, the Council must ensure:
  - that the election of members of the community board will provide effective representation of communities of interest within the community and fair representation of electors; and
  - that the boundaries of every community, and of every subdivision of a community, coincide with the boundaries of the current statistical meshblock areas determined by Statistics New Zealand and used for parliamentary electoral purposes.
- 10.7 The LEA also requires the Council in considering community board arrangements to have regard to such of the criteria as apply to local government reorganisation as the Council considered appropriate. This is very broadly worded.<sup>3</sup> The Local Government Commission Guidelines suggest that it can include administrative changes resulting from changing existing community board arrangements as well as any allocation of resources and funding, and any delegation of statutory authority to enable a community board to discharge responsibilities referred or delegated to by the Council.
- 10.8 The LEA sets out detailed requirements for the resolutions which the Council must make in relation to the representation review.
- 10.9 Following the Council making the necessary resolutions under sections 19J and 19H, the statutory process for public consultation must be followed. This is discussed above in section 7 of this report.
- 10.10 This proposal complies with the requirements of the LEA.
- 10.11 This report has been reviewed and approved by the Legal Services Unit.

# **11.** Risk Management Implications / Ngā Hīraunga Tūraru

- 11.1 The Council must complete its representation review within the prescribed timeframe in the LEA in the year prior to an election being held. Council must decide on an initial proposal no earlier than 1 March 2021 and no later than 7 September 2021.
- 11.2 If it does not agree on an initial proposal and meet the review process requirements, it would be a significant breach of the Council's statutory obligations. Elected members were briefed and consulted on the draft initial proposal, and to ensure they were aware of Local Electoral Act 2001 requirements.

<sup>&</sup>lt;sup>3</sup> This could include reference to the objectives that the Local Government Commission must consider in any reorganisation investigation, such as

<sup>•</sup> That any local authority established or changed has the resources necessary to enable it to effectively perform or exercise its responsibilities, duties, and powers:

<sup>•</sup> The enhanced ability of local government to meet the changing needs of communities for governance and services into the future. See clause 10, Schedule 3, Local Government Act 2002.

# Attachments / Ngā Tāpirihanga

No.	Title	Page
A <u>I</u>	Draft Initial Proposal for Representation Review 2021	214
В 🕂	Description of ward boundaries	257
С 🚺	Summary of changes to ward boundaries	260
D 🕂	Survey Results	262

In addition to the attached documents, the following background information is available:

Document Name	Location / File Link
Local Government Commission, Guidelines for	http://www.lgc.govt.nz/assets/Representation-
local authorities undertaking representation	Reviews/Representation-Review-Guidelines-
reviews	<u>2020.pdf</u>

# Confirmation of Statutory Compliance / Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002). (a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

# Signatories / Ngā Kaiwaitohu

Authors	Libby Elvidge - Senior Policy Analyst		
	Jo Daly - Council Secretary		
	John Filsell - Head of Community Support, Governance and Partnerships		
	Aimee Martin - Research Analyst		
Approved By	John Filsell - Head of Community Support, Governance and Partnerships		
	Mary Richardson - General Manager Citizens & Community		

# Christchurch City Council Representation Review Initial Proposal for the 2022 Local Authority Election

### Representation review requirements

- 1. The Local Electoral Act 2001 (LEA) requires local authorities to undertake a review of their representation arrangements at least once every six years to ensure the arrangements provide fair and effective representation for communities. The Council last carried out a review in 2015 for the 2016 and 2019 triennial elections. We are therefore required to undertake another review in 2021 prior to the 2022 triennial election.
- 2. The LEA sets out the requirements for representation reviews which all councils must follow. This includes a statutory process and timeframe. All elements of the review are subject to rights of appeal and/or objection. As part of this process, we must develop an Initial Proposal.
- 3. A representation review for Christchurch City needs to address our shifting population, and ensure everyone is represented fairly, with each ward representing roughly the same number of people. Representation arrangements include:
  - The number of councillors to be elected to the Council must consist of between five and 29 elected members (excluding the mayor).
  - The basis of election for councillors, i.e. whether councillors are elected at large, by wards or a mix of both (excluding the mayor, who is elected at large).
  - If elected by wards, the number, boundaries and names of these wards and the number of councillors that will represent them.
  - The number of electoral subdivisions (such as those currently in Banks Peninsula), if any, and their boundaries, names and number of members.
  - Whether to have community boards, and if so how many there should be, the boundaries and membership.
- 4. In reviewing its representation arrangements, councils must provide for "effective representation of communities of interest" (s19T) and "fair representation of electors" (s19V). Therefore, there are three key factors to carefully consider:
  - Communities of interest
  - Effective representation of communities of interest
  - Fair representation of electors.

### Consideration of related processes:

- 5. In addition to the representation arrangements, we also considered two other related processes. In both cases the status quo is being maintained for the next triennial election:
  - Electoral system: we use First Past the Post as the electoral system.
  - **Māori wards:** we sought the views of Papatipu Rūnanga regarding the creation of a Māori Ward. A Māori Ward is not supported at this time. The Council provides other mechanisms for Māori involvement in decision-making, including formalising a relationship with Ngā Rūnanga, the establishment of Te Hononga Council and Ngāi Tahu Relationship Advisors, and reaching a Memorandum of Understanding with Mahaanui Kurataiao Limited.

# Current representation arrangements for Christchurch

- 6. The current representation arrangements for Christchurch City Council were confirmed by the Local Government Commission's Determination dated 7 April 2016 (<u>http://www.lgc.govt.nz/decisions-and-determinations/view/christchurch-city-2016</u>). This Determination assessed the Council's proposal following a comprehensive approach undertaken in addressing the profound effects of the earthquakes and the requirement of fair representation.
- 7. The Council comprises 16 councillors and the Mayor. Councillors are elected from each ward and the Mayor is elected at large.
- 8. The city is divided into 16 wards, with seven community boards. Two community board members are elected for each ward (and for Banks Peninsula, for each subdivision with the exception of Wairewa). The current Community Boards are:
  - Halswell-Hornby-Riccarton
  - Fendalton-Waimairi-Harewood
  - Linwood-Central-Heathcote
  - Spreydon-Cashmere
  - Coastal-Burwood
  - Papanui-Innes
  - Banks Peninsula

### Initial Proposal for Christchurch City Council

- 9. The proposed arrangements in our Initial Proposal provide fair representation of electors by grouping communities of interest together, accounting for population growth and shifts, and accommodating the special nature and geographic isolation of Banks Peninsula.
- 10. When determining specific representation arrangements, we considered:
  - Grouping recognised communities of interest, and not grouping together communities that have few common interests.
  - Accessibility, size and configuration of wards and community boards.
  - The changing locations of communities of interest over time.
- 11. We held 14 briefings on the representation review with councillors and community board members between November 2020 and February 2021. At these briefings, elected members considered the approach for the representation review, including views on representation arrangements, alternative community board scenarios and whether councillors and community board members should be elected at large or by ward. Elected members also considered ward boundaries in detail.
- 12. The Initial Proposal reflects the general consensus of elected members; that the current arrangement is the preferred representation model, though with small changes to ward boundaries to bring them into line with the requirements for population equality under the legislation and a reduction in community boards to six in total.
- 13. The rationale for this approach takes into account:



- The comprehensive approach of the review for the 2016 election to address the profound effect the earthquakes had on Christchurch's population and on the need for fair representation.
- Feedback from elected members and others, that city-based community boards of either two or three wards creates an uneven distribution of resources, workload and perceived ability to fairly represent the community.
- The Banks Peninsula ward does not comply with the +/-10 per cent fair representation requirement of section 19V(2). This ward is sparsely populated and some parts are distinct culturally, historically, geographically, and economically. The Banks Peninsula ward warrants a single member and should be considered as unique and an isolated community.
- 14. As well as discussing the representation arrangements with elected members, we also carried out a survey of a geographically representative sample of Christchurch residents. This survey was emailed to 3147 residents and we received 940 responses (a 30 per cent completion rate). The results of the survey also indicate a preference for the status quo.
- 15. Residents identified their local communities based on areas they feel an affinity with; where they have things in common with their neighbours; and areas where they use shared facilities and services, e.g. schools, recreational and cultural facilities, parks, shops and shopping centres, and public transport. The results show residents:
  - **South-West**: identify strongly with their main centres, particularly Hornby, Wigram and Halswell, tending not to cross over Memorial Ave.
  - **South and South-East**: identify their community as being along the hills and to the east, as well as areas of Saint Martins, Beckenham, Huntsbury, Cashmere and Somerfield.
  - **North-West**: identify areas around main shopping centres as being their local communities, such as Bishopdale, Avonhead and Papanui.
  - **East and North-East**: indicated connections with communities running along the coast, such as New Brighton and South New Brighton, as well as Burwood, Parklands and Shirley. Overall respondents identify their community as being east of Marshland Road and North of the estuary.
  - **Central and surrounds**: largely identify the central city as being their community, as well as centres such as Riccarton, Merivale, St Albans and Richmond.
  - **Banks Peninsula**: tend to identify their local centres as the communities they identify with. There is an emerging relationship between Lyttelton and the city side of the hill.
- 16. We propose the following representation arrangements for future local body elections, including those in 2022 and 2025:

### Council representation

17. We propose:

- Christchurch City Council comprise a mayor and 16 councillors.
- The members of the Christchurch City Council, other than the mayor, continue to be elected by the ward system.
- That the Banks Peninsula ward warrants a single member because Banks Peninsula is an isolated community in terms of section 19V(3) of the Local Electoral Act 2001.



# Attachment A Item 21

### Wards

- 18. Section 19V(2) of the Local Electoral Act 2001 requires the population to comply with the '+/-10 per cent rule' for fair representation. Ward boundaries must coincide with the boundaries of the current statistical meshblock areas determined by Statistics New Zealand and used for parliamentary electoral purposes. Where practicable, ward boundaries should also coincide with any local board area or community boundaries.
- 19. Apart from Banks Peninsula, the population that each member represents in this Initial Proposal is within the range of 24,651 +/-10 per cent. This meant that we had to adjust some of the existing ward boundaries to ensure the fair representation requirements are met.
- 20. We propose the city continues to be divided into 16 wards with the population of each ward electing one member. The proposed boundaries of each ward are set out in the attached maps.
- 21. The names of the wards are retained and are set out in the table below together with the population each member will represent:

Ward	Members	Pop. Per Member	+/- 10%
Banks Peninsula	1	9,400	-62
Burwood	1	25,380	3
Cashmere	1	26,700	8
Central	1	23,260	-6
Coastal	1	26,490	7
Fendalton	1	26,410	7
Halswell	1	22,970	-7
Harewood	1	26,570	8
Heathcote	1	25,470	3
Hornby	1	25,710	4
Innes	1	25,990	5
Linwood	1	25,170	2
Papanui	1	26,270	7
Riccarton	1	27,030	10
Spreydon	1	25,080	2
Waimairi	1	26,510	8

### Wards, elected members and population per member:

Item No.: 21

### Communities of interest

- 22. Communities of interest take into account distinct and recognisable geographical boundaries, similarities in activities and characteristics of the residents of a community and services in an area. Wards may contain more than one distinct community of interest, but these communities must have sufficient commonalities to be grouped together.
- 23. Effective representation is not defined in the LEA but relates to representation for identified communities of interest. This needs to take account of the nature and locality of those communities of interest and the size, nature and diversity of the district as a whole.
- 24. This proposal does not recommend any changes to the known existing communities of interest, however some new and developing communities of interest have been identified. These are largely residential neighbourhoods that are new or have been significantly developed since the last representation review.
- 25. We propose that the 16 wards reflect the following identified communities of interest:

### Table of Communities by ward

Communities in bold signal that the community may be split across two or more wards. As there are no official suburb boundaries in Christchurch (with the exception of Cracroft), this is open to a certain level of interpretation.

Ward	Communities	Statistical Area 2 Name	Statistical Area 2 ID
Banks Peninsula	Akaroa, Barrys Bay, Birdlings Flat, Diamond Harbour, Duvauchelle, French Farm, Gebbies Valley, Governors Bay, Little River, Lyttelton, Port Levy, Purau, Rapaki, Takamatua, Wainui	Akaroa, Akaroa Harbour, Banks Peninsula South, Diamond Harbour, Eastern Bays-Banks Peninsula, Governors Bay, Inland water Lake Ellesmere/Te Waihora South, Inlet Akaroa Harbour, Inlet Port Lyttelton, Inlets other Christchurch City, Lyttelton, Port Hills, Teddington	333500, 333300, 333100, 332900, 333200, 332200, 333000, 333400, 332600, 332300, 332500, 331600, 332800
Burwood	Aranui, Avondale, Avonside, Bexley, Bottle Lake, Burwood, Dallington, Marshland, Parklands, Richmond, Shirley, Wainoni	Aranui, Avondale (Christchurch City), Avonside, Bexley, Burwood, Dallington, Linwood North, Linwood West, Marshland, North Beach, Otakaro-Avon River Corridor, Parklands, Prestons, Queenspark, Richmond North (Christchurch City), Richmond South (Christchurch City), Shirley East, Shirley West, Styx, Travis Wetlands, Wainoni, Waitikiri	328600, 327500, 327800, 329800, 325600, 326500, 328500, 327900, 318400, 327200, 326200, 325100, 321300, 323700, 325900, 326800, 324600, 323400, 317200, 324000, 328400, 321600
Cashmere	Beckenham, Cashmere, Cracroft, Hillsborough, Huntsbury, Kennedys Bush, Lansdowne, Saint Martins, Somerfield, Sydenham, Westmorland	Beckenham, Cashmere East, Cashmere West, Hillsborough (Christchurch City), Hoon Hay East, Hoon Hay South, Huntsbury, Kennedys Bush, Opawa, Port Hills, Somerfield East, Somerfield West, Spreydon North, Spreydon South, Saint Martins, Sydenham North, Sydenham South, Sydenham West, Teddington, Waltham, Westmorland	330600, 331300, 330300, 331400, 327700, 329500, 331200, 329000, 330900, 331600, 329100, 329200, 327600, 328200, 330800, 329400, 329700, 328700, 332800, 329900, 330000

Central	Christchurch Central, Edgeware, Linwood, Merivale, Phillipstown, Richmond, St Albans	Addington North, Avonside, Charleston (Christchurch City), Christchurch Central, Christchurch Central-East, Christchurch Central-North, Christchurch Central-North, Christchurch Central-West, Edgeware, Ensors, Hagley Park, Holmwood, Lancaster Park, Linwood North, Linwood West, Merivale, Mona Vale, Phillipstown, Riccarton East, Richmond South (Christchurch City), St Albans East, St Albans West, Sydenham Central, Woolston North	326400, 327800, 329600, 326600, 327000, 325800, 327100, 325700, 325300, 330500, 324900, 322600, 328800, 328500, 327900, 323000, 323200, 328900, 325200, 326800, 324800, 323900, 328100, 330100
Coastal	Bexley, Bottle Lake, Bromley, Brooklands, Kaianga, Marshland, New Brighton, North New Brighton, Parklands, Pegasus Bay, South New Brighton, Southshore, Spencerville, Waimairi Beach	Aranui, Avondale (Christchurch City), Bromley North, Brookhaven-Ferrymead, Brooklands-Spencerville, Inlets other Christchurch City, Marshland, New Brighton, North Beach, Otakaro-Avon River Corridor, Parklands, Prestons, Queenspark, Rawhiti, South New Brighton, Styx, Travis Wetlands, Waimairi Beach, Waitikiri	328600, 327500, 330700, 331800, 317100, 332300, 318400, 330200, 327200, 326200, 325100, 321300, 323700, 328300, 331700, 317200, 324000, 326000, 321600
Fendalton	Bryndwr, Burnside, Fendalton, Ilam, Merivale, St Albans, Strowan	Bishopdale South, Bryndwr North, Bryndwr South, Burnside, Christchurch Central-West, Deans Bush, Fendalton, Hagley Park, Holmwood, Ilam North, Ilam South, Ilam University, Jellie Park, Malvern, Merivale, Mona Vale, Northlands (Christchurch City), Papanui East, Papanui West, Rutland, St Albans East, St Albans North, St Albans West, Strowan	319000, 319900, 320800, 319200, 325700, 322400, 321500, 324900, 322600, 320200, 320700, 321200, 320600, 322100, 323000, 323200, 320000, 320900, 320100, 322200, 324800, 323800, 323900, 321400
Halswell	Aidanfield, Halswell, Hillmorton, Hoon Hay, Hornby, Kennedys Bush	Aidanfield, Awatea North, Awatea South, Broken Run, Halswell North, Halswell South, Halswell West, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Islington-Hornby Industrial, Kennedys Bush, Oaklands East, Oaklands West, Port Hills, Sockburn South, Westmorland	325400, 321900, 322900, 324700, 327300, 328000, 324500, 325000, 327700, 329500, 326700, 319100, 329000, 326300, 324300, 331600, 322300, 330000

Harewood	Avonhead, Belfast, Bishopdale, Broomfield, Bryndwr, Casebrook, Harewood, Kainga, McLeans Island, Northwood, Redwood, Russley, Yaldhurst	Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bishopdale West, Broomfield, Bryndwr North, Burnside, Burnside Park, Casebrook, Christchurch Airport, Clearwater, Harewood, Hawthornden, Hei Hei, Marshland, McLeans Island, Northwood, Papanui North, Papanui West, Paparua, Redwood North, Redwood West, Regents Park, Riccarton Racecourse, Russley, Styx, Yaldhurst	317300, 316900, 317800, 319000, 318000, 318700, 319900, 319200, 318300, 317900, 316700, 316800, 317000, 317700, 319300, 318400, 316400, 317400, 319400, 320100, 316500, 318600, 318800, 317600, 319800, 317500, 317200, 316600
Heathcote	Bromley, Clifton, Ferrymead, Heathcote Valley, Hillsborough, McCormacks Bay, Moncks Bay, Mount Pleasant, Opawa, Redcliffs, Richmond Hill, Saint Martins, Scarborough, Sumner, Sydenham, Taylors Mistake, Waltham, Woolston	Beckenham, Bromley North, Bromley South, Brookhaven- Ferrymead, Christchurch Central- South, Clifton Hill, Ensors, Heathcote Valley, Hillsborough (Christchurch City), Inlet Port Lyttelton, Inlets other Christchurch City, Lancaster Park, Mount Pleasant, Opawa, Port Hills, Redcliffs, Somerfield East, Saint Martins, Sumner, Sydenham Central, Sydenham North, Sydenham South, Sydenham West, Waltham, Woolston East, Woolston South, Woolston West	330600, 330700, 330400, 331800, 327100, 332400, 330500, 331900, 331400, 332600, 332300, 328800, 332000, 330900, 331600, 332100, 329100, 330800, 332700, 328100, 329400, 329700, 328700, 329900, 331100, 331500, 331000
Hornby	Aidanfield, Hei Hei, Hillmorton, Hornby, Hornby South, Islington, Middleton, Sockburn, Templeton, Wigram, Yaldhurst	Aidanfield, Awatea North, Awatea South, Broken Run, Broomfield, Halswell West, Hei Hei, Hillmorton, Hornby Central, Hornby South, Hornby West, Islington, Islington-Hornby Industrial, Middleton, Oaklands West, Paparua, Riccarton Racecourse, Sockburn South, Templeton, Wigram East, Wigram North, Wigram South, Wigram West, Yaldhurst	325400, 321900, 322900, 324700, 318700, 324500, 319300, 325000, 320400, 321100, 320300, 318200, 319100, 323500, 324300, 316500, 319800, 322300, 318100, 324100, 322500, 323600, 322800, 316600,
Innes	Belfast, Christchurch Central, Edgeware, Kainga, Mairehau, Marshland, Redwood, Richmond, Shirley, St Albans	Avonside, Belfast East, Belfast West, Christchurch Central-East, Christchurch Central-North, Clearwater, Dallington, Edgeware, Linwood West, Mairehau North, Mairehau South, Malvern, Marshland, Northwood, Prestons, Redwood North, Regents Park, Richmond North (Christchurch City), Richmond South (Christchurch City), Rutland, Shirley East, Shirley West, St	327800, 317300, 316900, 327000, 325800, 316800, 326500, 325300, 327900, 321700, 323100, 322100, 318400, 317400, 321300, 318600, 317600, 325900, 326800, 322200, 324600, 323400, 324800, 323800, 323900, 317200

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		Albans East, St Albans North, St Albans West, Styx	
Linwood	Aranui, Avonside, Bexley, Bromley, Ferrymead, Linwood, Wainoni, Woolston	Aranui, Avonside, Bexley, Bromley North, Bromley South, Brookhaven-Ferrymead, Charleston (Christchurch City), Ensors, Hillsborough (Christchurch City), Inlets other Christchurch City, Lancaster Park, Linwood East, Linwood North, Linwood West, Opawa, Otakaro- Avon River Corridor, Phillipstown, Wainoni, Woolston East, Woolston North, Woolston South, Woolston West,	328600, 327800, 329800, 330700, 330400, 331800, 329600, 330500, 331400, 332300, 328800, 329300, 328500, 327900, 330900, 326200, 328900, 328400, 331100, 330100, 331500, 331000
Papanui	Bishopdale, Bryndwr, Casebrook, Mairehau, Northcote, Papanui, Redwood, St Albans, Strowan	Bishopdale North, Bishopdale South, Bryndwr North, Bryndwr South, Casebrook, Mairehau North, Mairehau South, Malvern, Marshland, Northcote (Christchurch City), Northlands (Christchurch City), Papanui East, Papanui North, Papanui West, Redwood East, Redwood North, Redwood West, Regents Park, Rutland, Strowan	317800, 319000, 319900, 320800, 317900, 321700, 323100, 322100, 318400, 320500, 320000, 320900, 319400, 320100, 319600, 318600, 318800, 317600, 322200, 321400
Riccarton	Avonhead, Ilam, Middleton, Riccarton, Russley, Sockburn, Upper Riccarton	Addington North, Addington West, Avonhead South, Broomfield, Bush Inn, Deans Bush, Hagley Park, Hawthornden, Hornby Central, Ilam North, Ilam South, Ilam University, Middleton, Mona Vale, Riccarton Central, Riccarton East, Riccarton Racecourse, Riccarton South, Riccarton West, Sockburn North, Sockburn South, Tower Junction, Upper Riccarton, Wharenui	326400, 326100, 319700, 318700, 321800, 322400, 324900, 317700, 320400, 320200, 320700, 321200, 323500, 323200, 324200, 325200, 319800, 324400, 323300, 321000, 322300, 325500, 322000, 322700
Spreydon	Addington, Hillmorton, Hoon Hay, Somerfield, Spreydon, Sydenham, Wigram	Addington East, Addington North, Addington West, Christchurch Central-South, Hagley Park, Halswell North, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Middleton, Sockburn South, Somerfield East, Somerfield West, Spreydon North, Spreydon South, Spreydon West, Sydenham Central, Sydenham North, Sydenham West, Tower Junction	327400, 326400, 326100, 327100, 324900, 327300, 325000, 327700, 329500, 326700, 323500, 322300, 329100, 329200, 327600, 328200, 326900, 328100, 329400, 328700, 325500

Waimariri	Avonhead, Burnside, Ilam, Russley, Upper Riccarton	Avonhead East, Avonhead North, Avonhead South, Avonhead West, Bishopdale South, Bishopdale West, Broomfield, Burnside, Burnside Park, Bush Inn, Christchurch Airport, Harewood, Hawthornden, Ilam North, Ilam South, Ilam University, Riccarton Racecourse, Russley, Sockburn North, Wharenui, Yaldhurst	319500, 318500, 319700, 318900, 319000, 318000, 318700, 319200, 318300, 321800, 316700, 317000, 317700, 320200, 320700, 321200, 319800, 317500, 321000, 322700, 316600
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### **Community Boards**

26. The main roles of community boards are to:

- Represent and act as an advocate for the interests of its community.
- Consider and report on all matters referred to it by the Council, or any matter of interest or concern to the board.
- Maintain an overview of services provided by the Council within the community.
- Prepare an annual submission to the Council for expenditure within the community.
- Communicate with community organisations and special interest groups within the community.
- Undertake any other responsibilities that are delegated to them by the Council.
- 27. Every community board must consist of at least four members but not more than 12 members. It must include at least four elected members and may include appointed members. The number of appointed members is to be less than half the total number of members.
- 28. We propose changing the community board arrangement from seven community boards to six, being:
  - Five urban community boards made up of three wards each (a change from the current six which are a mix of three three-ward boards and three two-ward boards)
  - A Banks Peninsula community board with four subdivisions (no change from the status quo).
- 29. This is considered to be the most equitable option to ensure fair and effective representation as it has evenly sized communities and community boards across the district, with the exception of Banks Peninsula. Having city- based community boards of varying sizes has resulted in the uneven distribution of resources, workload and perceived ability to fairly and equitably represent the community. The proposed new boundaries for community boards incorporate the adjusted ward boundaries. No changes are proposed for the Banks Peninsula board area.
- 30. In order to make the current two-ward community boards into three-ward community boards, we propose the Linwood-Central-Heathcote Community Board is disestablished and the wards that currently make it up included in other community boards, namely:
  - The Linwood ward would join the existing Burwood-Coastal Community Board area.
  - The Central Ward would join the existing Papanui-Innes Community Board area.
  - The Heathcote Ward would join the existing Spreydon-Cashmere Community Board area.

Item 2



- 31. This results in the majority of community boards across the city being retained; aligns with how communities in each of the affected wards affiliate with neighbouring wards to form larger communities of interest; and best provides for fair and equitable representation city wide.
- 32. We propose the community boards formally use their gifted te reo Māori name, with the name of each ward that comprises the board area describing the coverage. No changes have been proposed to any other community board member representation arrangement. Therefore, the number of members elected to community boards is not affected by the initial proposal. Community board members will continue to be elected by ward.

Community Board	Ward/Subdivision
	Akaroa subdivision
Te Pātaka o Rākaihāutu/Banks Peninsula	Lyttelton subdivision
Community Board	Mt Herbert subdivision
	Wairewa subdivision
	Burwood ward
Waitai/Burwood-Coastal-Linwood Community Board	Coastal ward
board	Linwood ward
	Fendalton ward
Waimāero/Fendalton-Waimairi-Harewood Community Board	Harewood ward
	Waimairi ward
	Halswell ward
Waipuna/Hornby-Halswell-Riccarton	Hornby ward
Community Board	Riccarton ward
	Central ward
Waipapa/Papanui-Innes-Central Community	Innes ward
Board	Papanui ward
	Cashmere ward
Waihoro/Spreydon-Cashmere/Heathcote	Heathcote ward
Community Board	Spreydon ward
	spray as more than a spray as

33. We propose that the communities continue to be subdivided for electoral purposes as follows:

34. The boundaries of each community board area are set out in the attached maps.

35. We propose that the five Community Boards being Waitai/Coastal-Burwood-Linwood, Waimāero/Fendalton-Waimairi-Harewood, Waipuna/Hornby-Halswell-Riccarton, Waipapa/Papanui-Innes-Central and Waihoro/Spreydon-Cashmere-Heathcote: • comprise nine members each, being both elected and appointed members as set out in the table below:

Community Board	Ward/ Subdivision	Ward/ Subdivision Population	Elected Members	Community Board Population	Pop Per Elected Member	Appointed members (Councillors)
Waitai/Coastal-Burwood-	Burwood	25,380	2			1
Linwood Community Board	Coastal	26,490	2	77,040	12,840	1
board	Linwood	25,170	2			1
Waimāero/Fendalton-	Fendalton	26,410	2			1
Waimairi-Harewood	Harewood	26,570	2	79,490	13,248	1
Community Board	Waimairi	26,510	2			1
Waipuna/Hornby-Halswell-	Halswell	22,970	2			1
Riccarton Community	Hornby	25,710	2	75,710	12,618	1
Board	Riccarton	27,030	2			1
	Central	23,260	2			1
Waipapa/Papanui-Innes- Central Community Board	Innes	25,990	2	75,520	12,587	1
	Papanui	26,270	2			1
Waihoro/Spreydon- Cashmere-Heathcote Community Board	Cashmere	26,700	2			1
	Heathcote	25,470	2	77,250	12,875	1
	Spreydon	-25,080	2			1

• that the population each elected member will represent is as set out in the table below:

36. We propose that the Te Pātaka o Rākaihāutu/Banks Peninsula Community Board:

- comprises eight members being both elected and appointed members as set out in the table below; and
- that the population each elected member will represent is as set out in the table below:

Community Board	Subdivision	Subdivision Population	Elected Members	Community Board Population	Pop Per Elected Member	Appointed members (Councillors)
Te Pātaka o	Akaroa	1950	2			
Rākaihautū/Banks Peninsula Community	Lyttelton	3080	2	9400	1,343	1
Board	Mt Herbert	3130	2	5100	1,5 15	1
	Wairewa	1240	1	1		

37. We propose the community boards will include the following communities:

#### Table of Communities by community board

Communities in bold signal that the community may be split across two or more wards. As there are no official suburb boundaries in Christchurch (with the exception of Cracroft), this is open to a certain level of interpretation.

Community Board	Communities	SA2 Name	SA2 ID
Te Pātaka o Rākaihāutu/Banks Peninsula Community Board	Akaroa, Barrys Bay, Birdlings Flat, Diamond Harbour, Duvauchelle, French Farm, Gebbies Valley, Governors Bay, Little River, Lyttelton, Port Levy, Purau, Rapaki, Takamatua, Wainui	Akaroa, Akaroa Harbour, Banks Peninsula South, Diamond Harbour, Eastern Bays-Banks Peninsula, Governors Bay, Inland water Lake Ellesmere/Te Waihora South, Inlet Akaroa Harbour, Inlet Port Lyttelton, Inlets other Christchurch City, Lyttelton, Port Hills, Teddington	333500, 333300, 333100, 332900, 333200, 332200, 333000, 333400, 332600, 332300, 332500, 331600, 332800
Waitai/Coastal- Burwood-Linwood Community Board	Aranui, Avondale, Avonside, Bexley, Bottle Lake, <b>Bromley</b> , Burwood, Brooklands, Dallington, F <b>errymead</b> , Kaianga, <b>Linwood, Marshland</b> , New Brighton, North New Brighton, Parklands, Pegasus Bay, Richmond, Shirley, South New Brighton, Southshore, Spencerville, Waimairi Beach, Wainoni, <b>Woolston</b>	Aranui, Avondale (Christchurch City), Avonside, Bexley, Bromley North, Bromley South, Brookhaven-Ferrymead, Brookhaven-Ferrymead, Brooklands-Spencerville, Burwood, Charleston (Christchurch City), Dallington, Ensors, Hillsborough (Christchurch City), Inlets other Christchurch City, Lancaster Park, Linwood East, Linwood North, Linwood West, Marshland, New Brighton, North Beach, Opawa, Ōtakaro- Avon River Corridor, Parklands, Phillipstown, Prestons, Queenspark, Rawhiti, Richmond North (Christchurch City), Richmond South (Christchurch City), Shirley East, Shirley West, South New Brighton, Styx, Travis Wetlands, Waimairi Beach, Wainoni, Waitikiri, Woolston East, Woolston North, Woolston South, Woolston West	317100, 317200, 318400, 321300, 321600, 323400, 323700, 324000, 324600, 325100, 325600, 325900, 326000, 326200, 326500, 326800, 327200, 327500, 327800, 327900, 328300, 328400, 328500, 328600, 328800, 328900, 329300, 329600, 329800, 330100, 330200, 330400, 330500, 330700, 330900, 331000, 331100, 331400, 331500, 331700, 331800, 332300
Waimāero/Fendalton- Waimairi-Harewood Community Board	Avonhead, Belfast, <b>Bishopdale</b> , Broomfield, <b>Bryndwr</b> , Burnside, <b>Casebrook</b> , Fendalton, Harewood, <b>Ilam, Kainga</b> , McLeans Island, <b>Merivale</b> , Northwood, <b>Redwood</b> , <b>Russley</b> , <b>St</b> Albans,	Avonhead East, Avonhead North, Avonhead South, Avonhead West, Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bishopdale West,	316400, 316500, 316600, 316700, 316800, 316900, 317000, 317200, 317300, 317400, 317500, 317600, 317700, 317800, 317900, 318000, 318300, 318400, 318500, 318600, 318700,

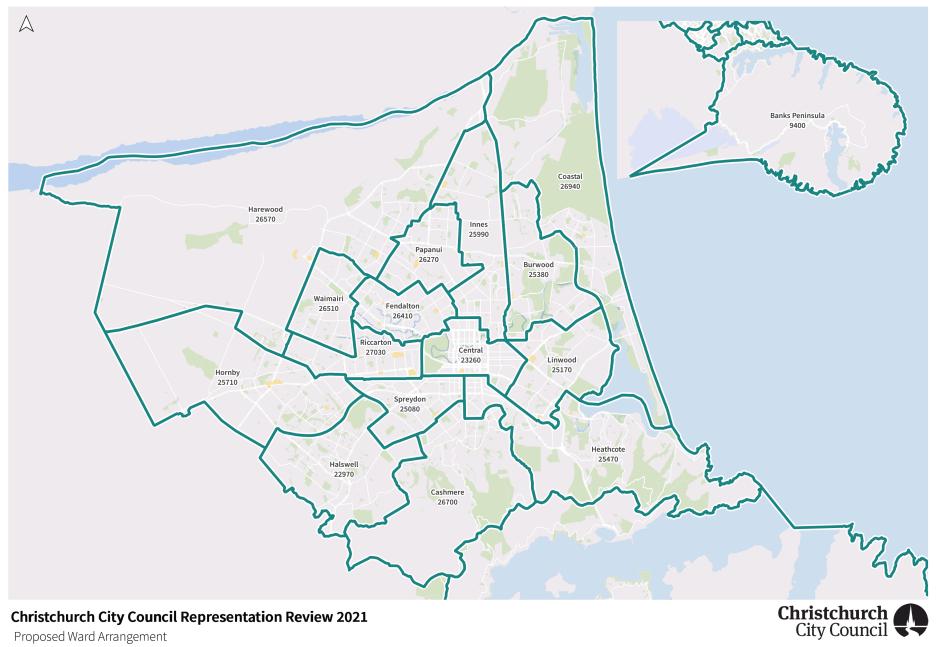
	Strowan, Upper Riccarton,	Broomfield, Bryndwr North,	318800, 318900, 319000,
	Yaldhurst	Broomletic, Bryndwr Noruti, Bryndwr South, Burnside Park, Burnside, Bush Inn, Casebrook, Christchurch Airport, Christchurch Central-West, Clearwater, Deans Bush, Fendalton, Hagley Park, Harewood, Hawthornden, Hei Hei, Holmwood, Ilam North, Ilam South, Ilam University, Jellie Park, Malvern, Marshland, McLeans Island, Merivale, Mona Vale, Northlands (Christchurch City), Northwood, Papanui East, Papanui North, Papanui West, Paparua, Redwood North, Redwood West, Regents Park, Riccarton Racecourse, Russley, Rutland, Sockburn	319200, 319300, 319400, 319200, 319300, 319400, 319500, 319700, 319800, 319900, 320000, 320100, 320200, 320600, 320700, 321200, 321400, 321500, 321800, 322100, 322200, 322400, 322600, 322700, 323000, 323200, 323800, 323900, 324800, 324900, 325700
		North, St Albans East, St Albans North, St Albans West, Strowan, Styx, Wharenui, Yaldhurst Addington North,	
Waipuna/Hornby- Halswell-Riccarton Community Board	Aidanfield, Avonhead, Halswell, Hei Hei, Hillmorton, Hoon Hay, Hornby, Hornby South, Ilam, Islington, Kennedys Bush, Middleton, Riccarton, Russley, Sockburn, Templeton, Upper Riccarton, Wigram, Yaldhurst	Addington North, Addington West, Aidanfield, Avonhead South, Awatea North, Awatea South, Broken Run, Broomfield, Bush Inn, Deans Bush, Hagley Park, Halswell North, Halswell South, Halswell West, Hawthornden, Hei Hei, Hillmorton, Hoon Hay East, Hoon Hay South, Hoon Hay West, Hornby Central, Hornby South, Hornby West, Ilam North, Ilam South, Ilam University, Islington, Islington-Hornby Industrial, Kennedys Bush, Middleton, Mona Vale, Oaklands East, Oaklands West, Paparua, Port Hills, Riccarton Central, Riccarton East, Riccarton Racecourse, Riccarton South, Riccarton West, Sockburn North, Sockburn South, Templeton, Tower Junction, Upper Riccarton, Westmorland, Wharenui, Wigram East, Wigram	316500, 316600, 317700, 318100, 318200, 318700, 319100, 319300, 319700, 319800, 320200, 320300, 320400, 320700, 321000, 321100, 321200, 321800, 321900, 322000, 322300, 322400, 322500, 322700, 322800, 322900, 323200, 32400, 324500, 324700, 324400, 324500, 324700, 324400, 32500, 326100, 326300, 326400, 326700, 327300, 327700, 328000, 329000, 329500, 330000, 331600

		North, Wigram South,	
		Wigram West, Yaldhurst	
Waipapa/Papanui- Innes-Central Community Board	Belfast, Bishopdale, Bryndwr, Casebrook, Christchurch Central, Edgeware, Kainga, Linwood, Mairehau, Marshland, Merivale, Northcote, Papanui, Phillipstown, Redwood, Richmond, Shirley, St Albans, Strowan	Addington North, Avonside, Belfast East, Belfast West, Bishopdale North, Bishopdale South, Bryndwr North, Bryndwr South, Casebrook, Charleston (Christchurch City), Christchurch Central, Christchurch Central-East, Christchurch Central-North, Christchurch Central-South, Christchurch Central-West, Clearwater, Dallington, Edgeware, Ensors, Hagley Park, Holmwood, Lancaster Park, Linwood North, Linwood West, Mairehau North, Mairehau South, Malvern, Marshland, Merivale, Mona Vale, Northcote (Christchurch City), Northlands (Christchurch City), Northwood, Papanui East, Papanui North, Papanui West, Phillipstown, Prestons, Redwood East, Redwood North, Redwood West, Regents Park, Riccarton East, Richmond North (Christchurch City), Richmond South (Christchurch City), Rutland, Shirley East, Shirley West, St Albans East, St Albans North, St Albans West, Strowan, Styx, Sydenham Central, Woolston North	316800, 316900, 317200, 317300, 317400, 317600, 317800, 317900, 318400, 318600, 318800, 319000, 319400, 319600, 319900, 320000, 320100, 320500, 320800, 320900, 321300, 321400, 321700, 322100, 322200, 322600, 323000, 323100, 323200, 324600, 324800, 324900, 325200, 325300, 325700, 325800, 325900, 326400, 326500, 326600, 326800, 327000, 327100, 327800, 327900, 328100, 328500, 328800, 328900, 329600, 330100, 330500
Waihoro/Spreydon- Cashmere-Heathcote Community Board	Addington, Beckenham, Bromley, Cashmere, Clifton, Cracroft, Ferrymead, Heathcote Valley, Hillmorton, Hillsborough, Hoon Hay, Huntsbury, Kennedys Bush, Lansdowne, McCormacks Bay, Moncks Bay, Mount Pleasant, Opawa, Redcliff, Richmond Hill, Saint Martins, Scarborough, Somerfield, Spreydon, Sydenham, Sumner, Taylors Mistake, Waltham, Westmorland, Wigram, Woolston	Addington East, Addington North, Addington West, Beckenham, Bromley North, Bromley South, Brookhaven-Ferrymead, Cashmere East, Cashmere West, Christchurch Central- South, Clifton Hill, Ensors, Hagley Park, Halswell North, Heathcote Valley, Hillmorton, Hillsborough (Christchurch City), Hoon Hay East, Hoon Hay South,	322300, 323500, 324900, 325000, 325500, 326100, 326400, 326700, 326900, 327100, 327300, 327400, 327600, 327700, 328100, 328200, 328700, 328800, 329000, 329100, 329200, 329400, 329500, 329700, 329900, 330000, 330300, 330400, 330500, 330600, 330700, 330800, 330900, 331000, 331100, 331200, 331300, 331400, 331500,

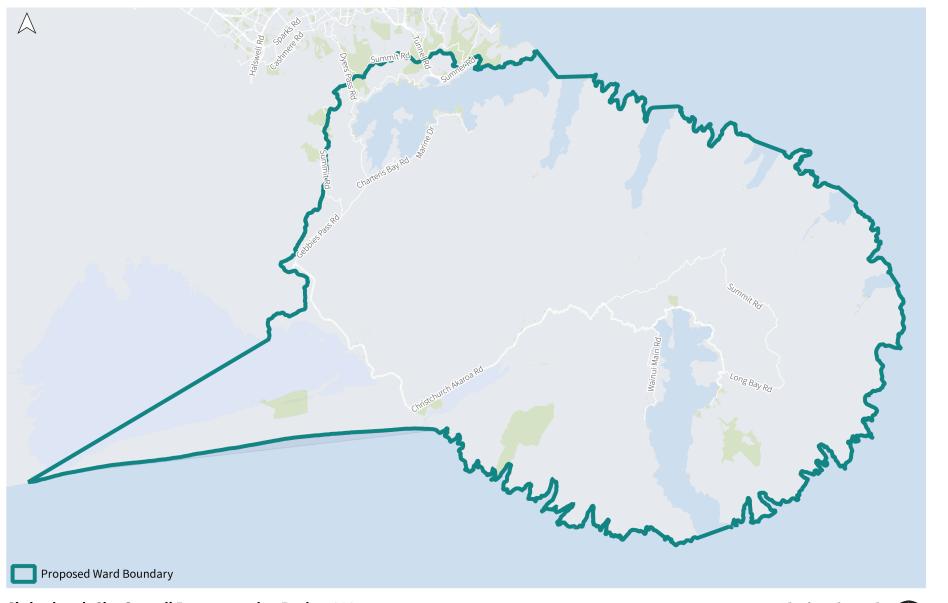
Hoon Hay West, Huntsbury,	331600, 331800, 331900,
Inlet Port Lyttelton, Inlets	332000, 332100, 332300,
other Christchurch City,	332400, 332600, 332700,
Kennedys Bush, Lancaster	332800
Park, Middleton, Mount	
Pleasant, Opawa, Port Hills,	
Redcliffs, Sockburn South,	
Somerfield East,	
Somerfield West, Spreydon	
North, Spreydon South,	
Spreydon West, Saint	
Martins, Sumner,	
Sydenham Central,	
Sydenham North,	
Sydenham South,	
Sydenham West,	
Teddington, Tower	
Junction, Waltham,	
Westmorland, Woolston	
East, Woolston South,	
Woolston West	











Proposed Banks Peninsula Ward | Population 9400 (- 62%)

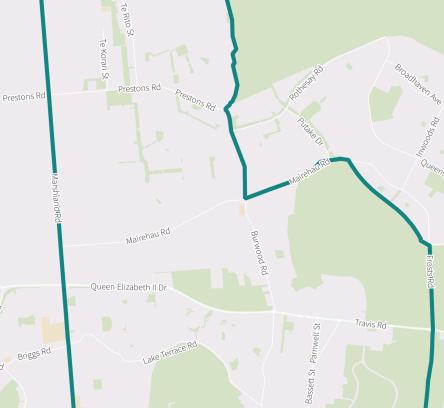


# Shirley Rd

Proposed Ward Boundary

North Avon R

Stanmore Rd



McBratneys Rd

Kerrs Rd

- Gayhurst Rd

Woodham Rd

**Christchurch City Council Representation Review 2021** 

Relfast Rd

Quaids Rd

Briggs Rd

Akaroa St s

Hills Rd

Hills Rd





Beach Rd

Bowhill Rd

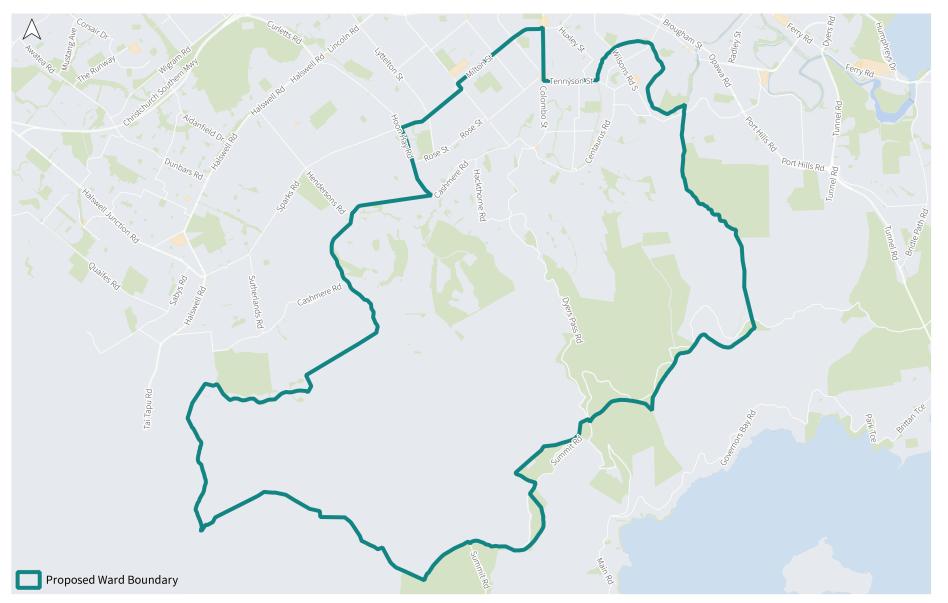
Bower Ave

Travis Rd

New Brighton Rd

Ottawa Ro



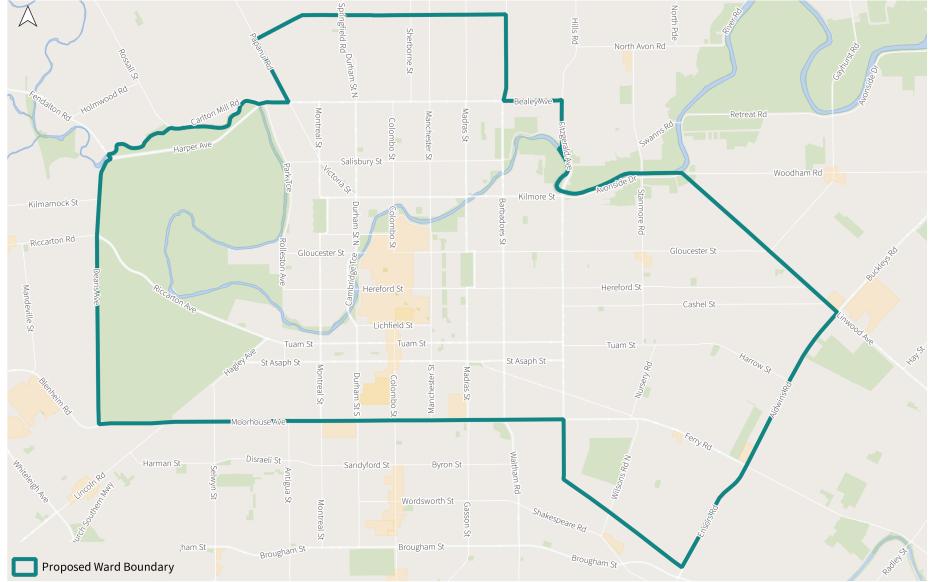


Proposed Cashmere Ward | Population 26700 (+ 8%)







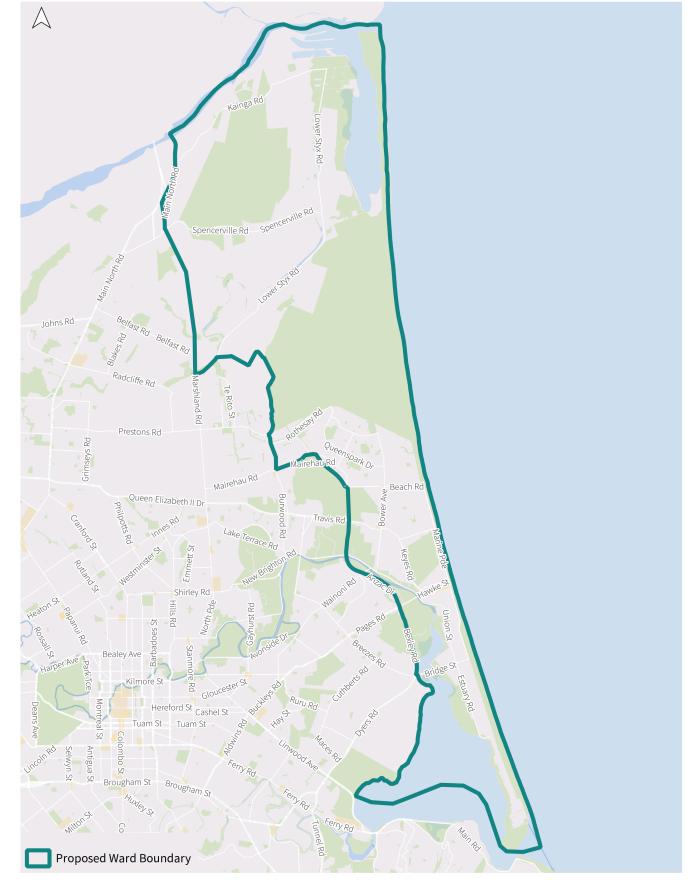


ltem 21

#### Christchurch City Council Representation Review 2021

Proposed Central Ward | Population 23260 (- 6%)



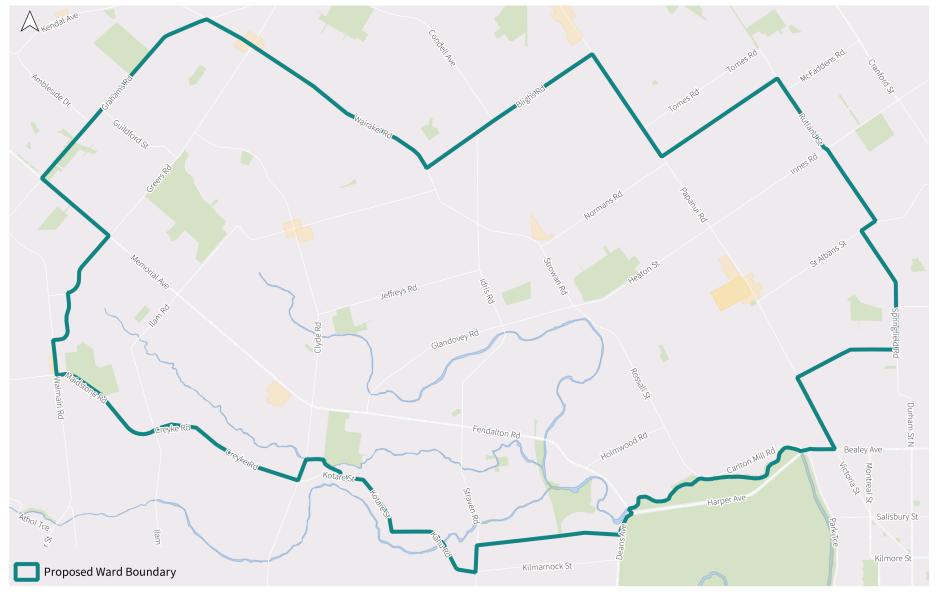


Proposed Coastal Ward | Population 26940 (+ 7%)



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# Attachment A

Item 21

#### Christchurch City Council Representation Review 2021

Proposed Fendalton Ward | Population 26410 (+ 7%)







Proposed Halswell Ward | Population 22970 (- 7%)





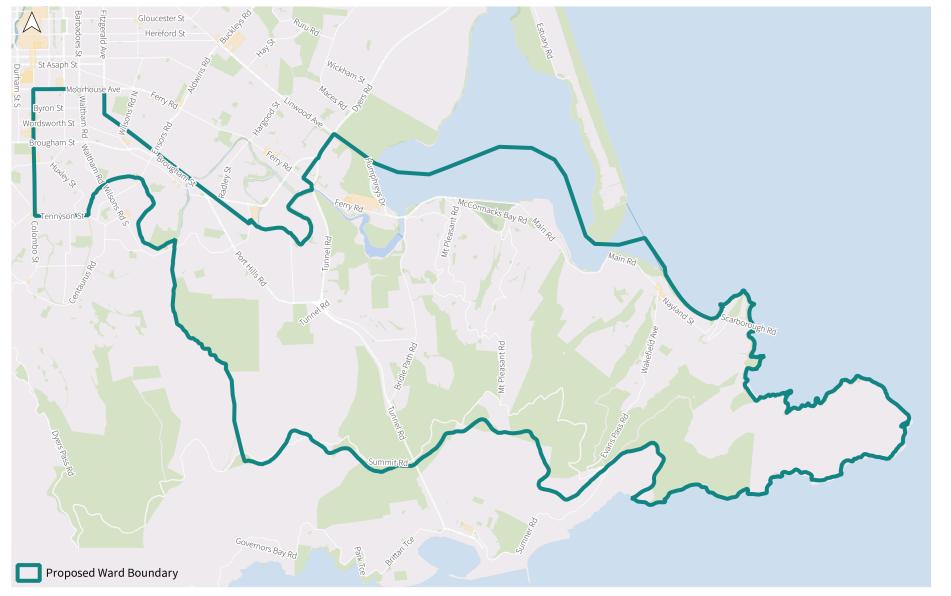




Proposed Harewood Ward | Population 26570 (+ 8%)





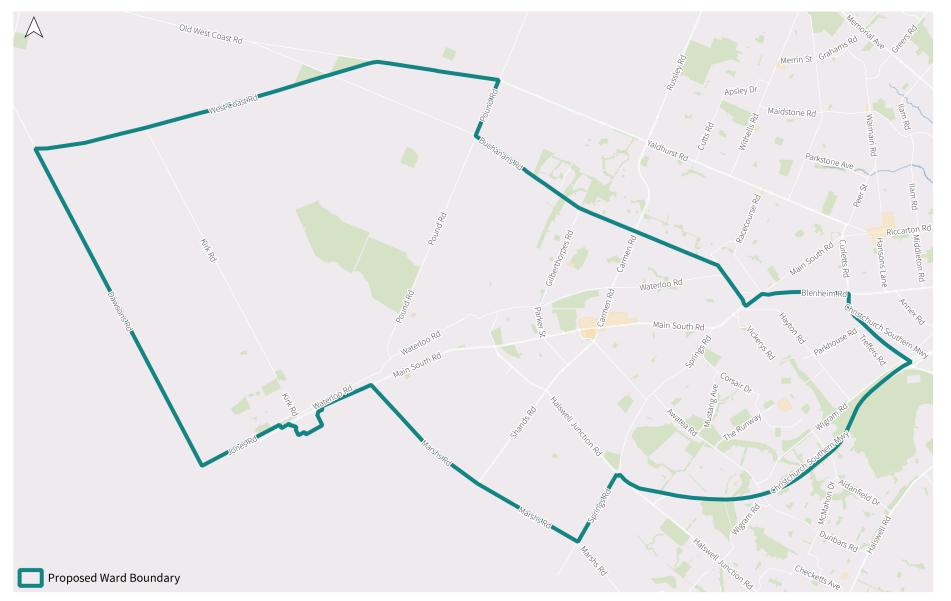


Proposed Heathcote Ward | Population 25470 (+ 3%)









Proposed Hornby Ward | Population 25710 (+ 4%)



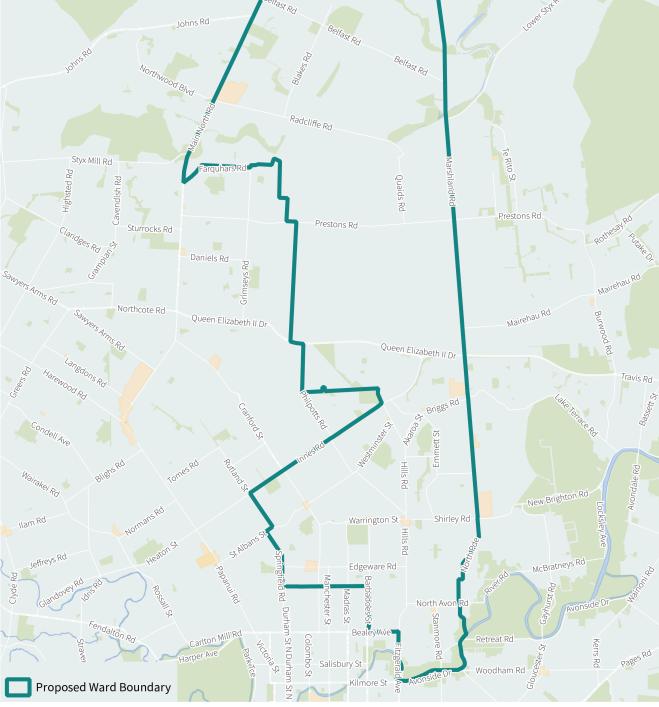
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Christchurch City Council

## Christchurch City Council Representation Review 2021

Proposed Innes Ward | Population 25990 (+ 5%)





Spencerville Rd

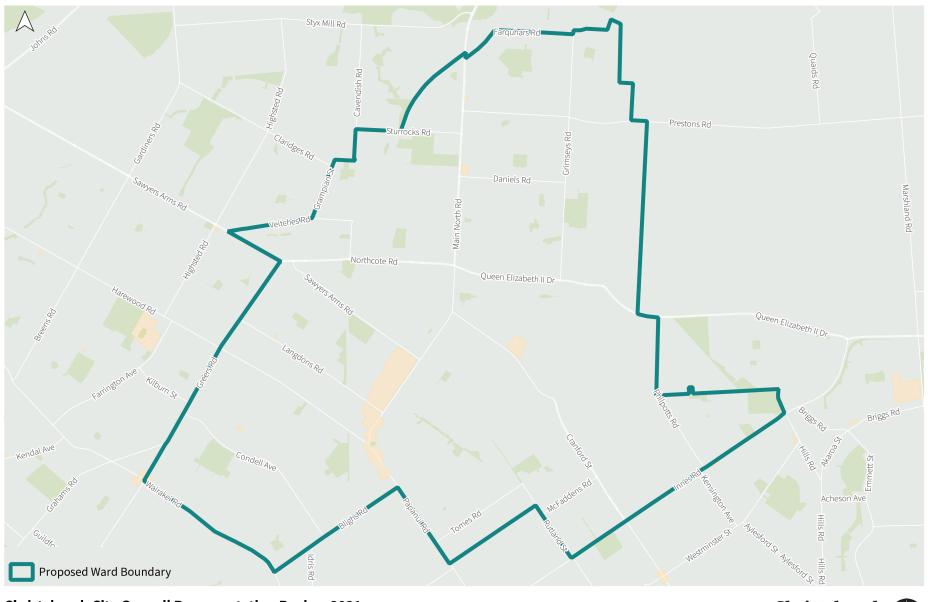




Proposed Linwood Ward | Population 25170 (+ 2%)





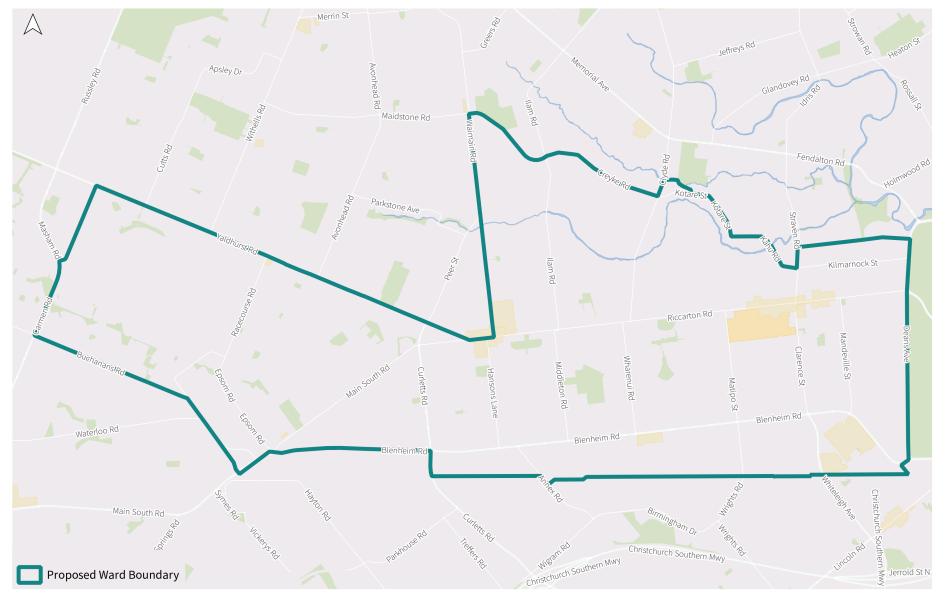


Proposed Papanui Ward | Population 26270 (+ 7%)



ltem 21

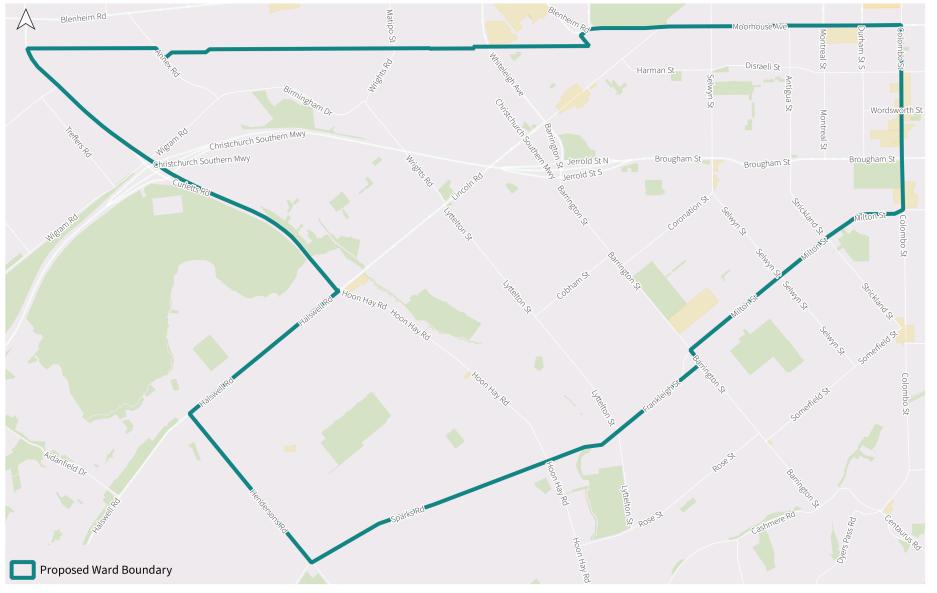




Proposed Riccarton Ward | Population 27030 (+ 10%)







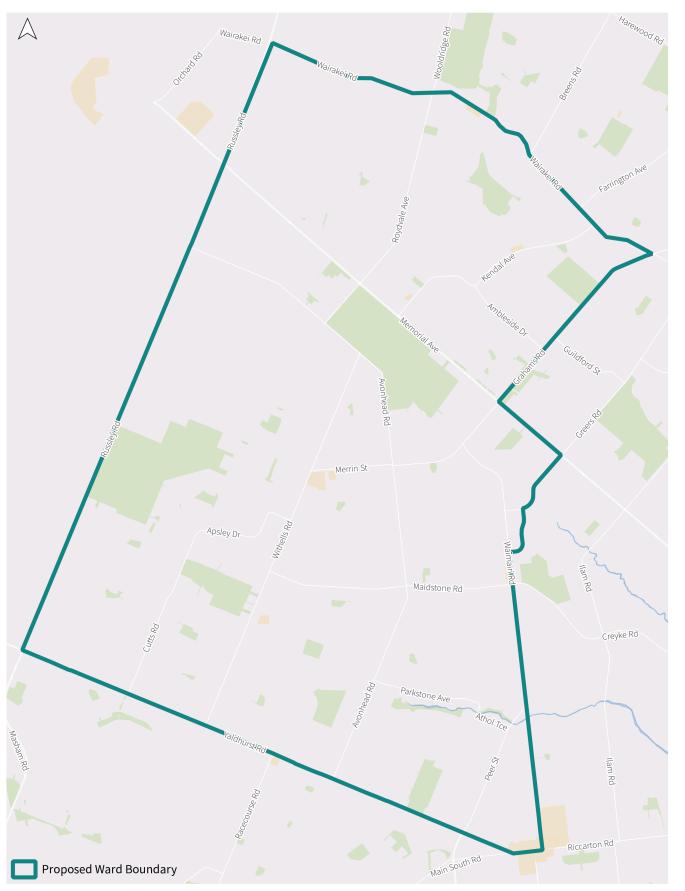
Proposed Spreydon Ward | Population 25080 (+ 2%)



Attachment A Item 21

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Christchurch City Council

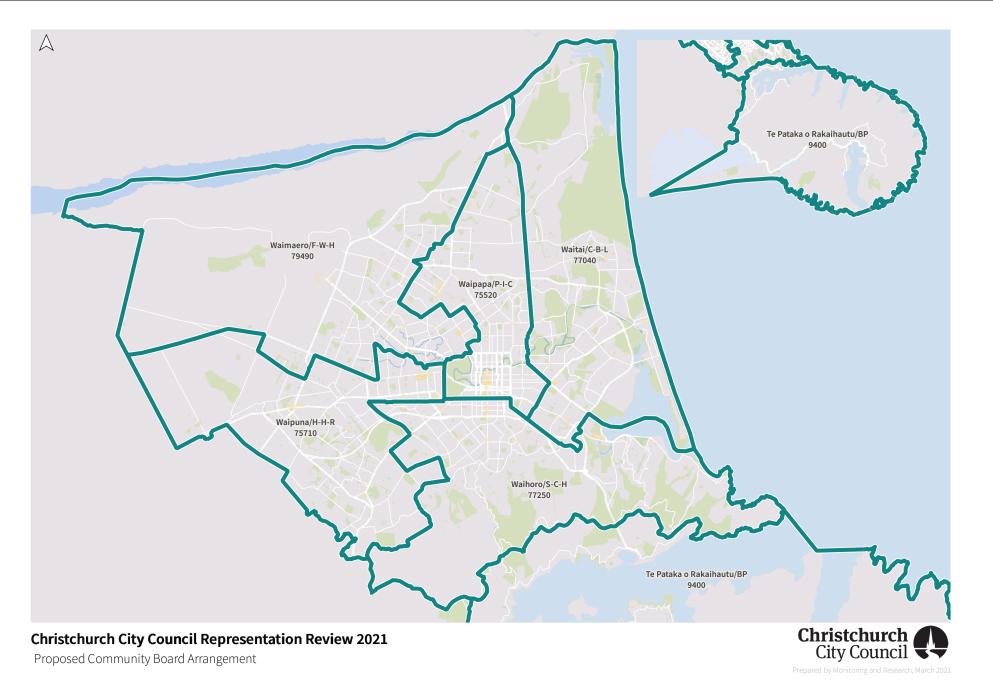


Proposed Waimairi Ward | Population 26510 (+ 8%)





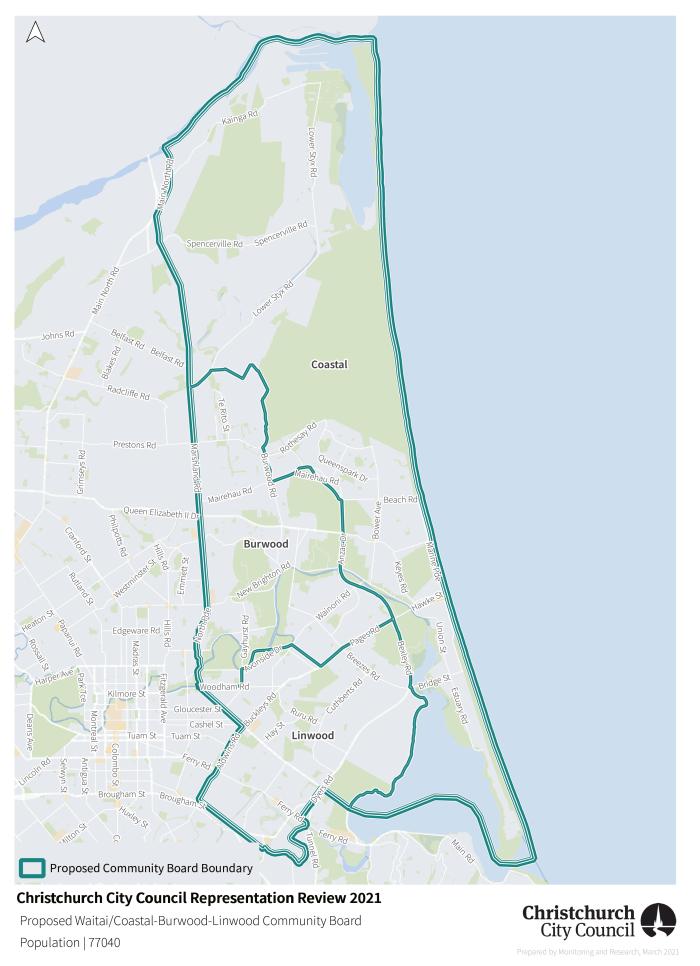




Item No.: 21

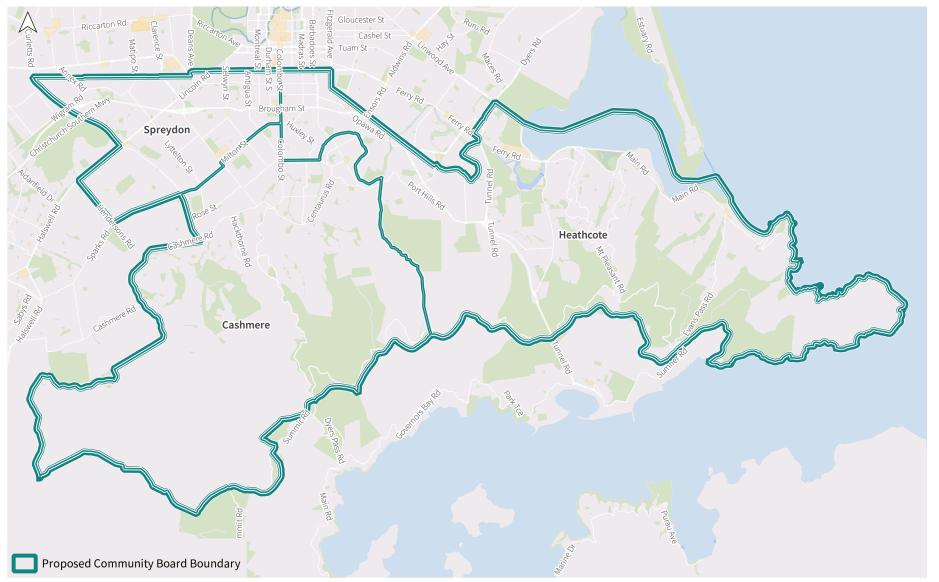
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Proposed Waihoro/Spreydon-Cashmere-Heathcote Community Board Population | 77250







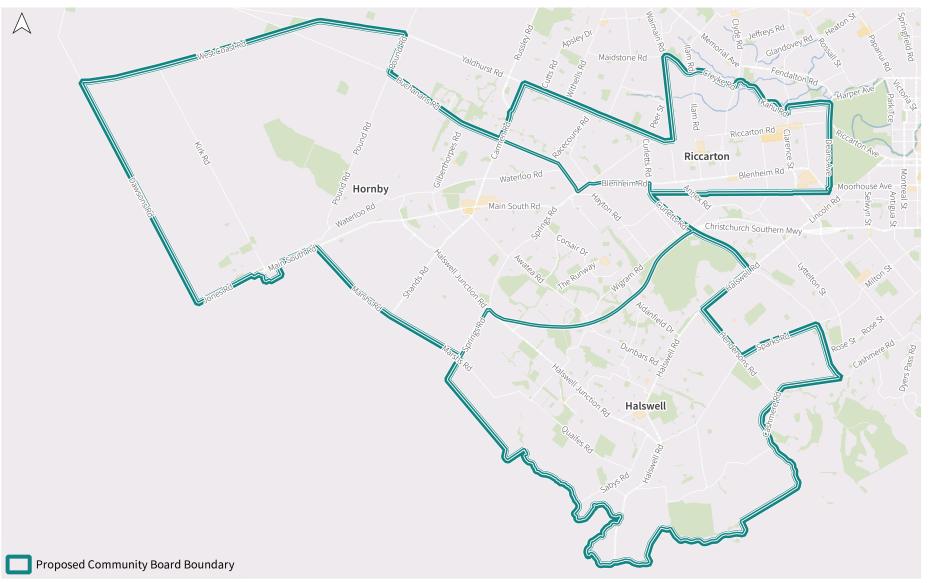


Proposed Waimāero/Fendalton-Waimairi-Harewood Community Board Population | 79490







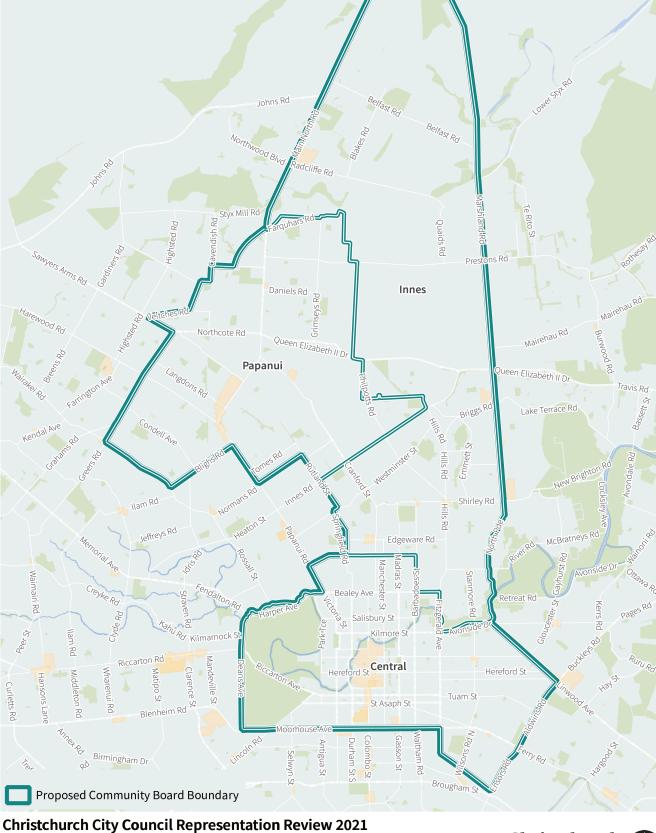


Proposed Waipuna/Halswell-Hornby-Riccarton Community Board Population | 75710



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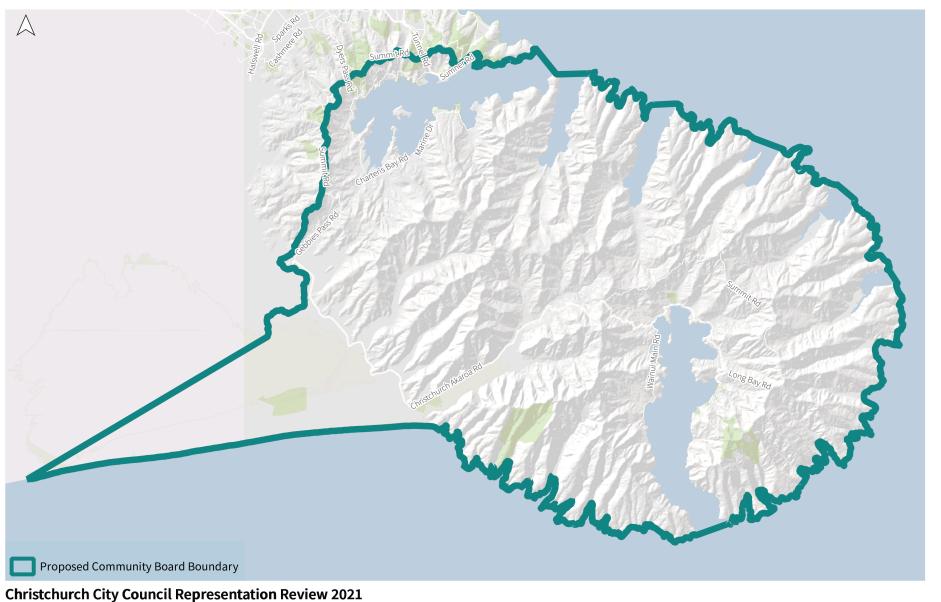
Proposed Waipapa/Papanui-Innes-Central Community Board Population | 75520





Spencerville Rd

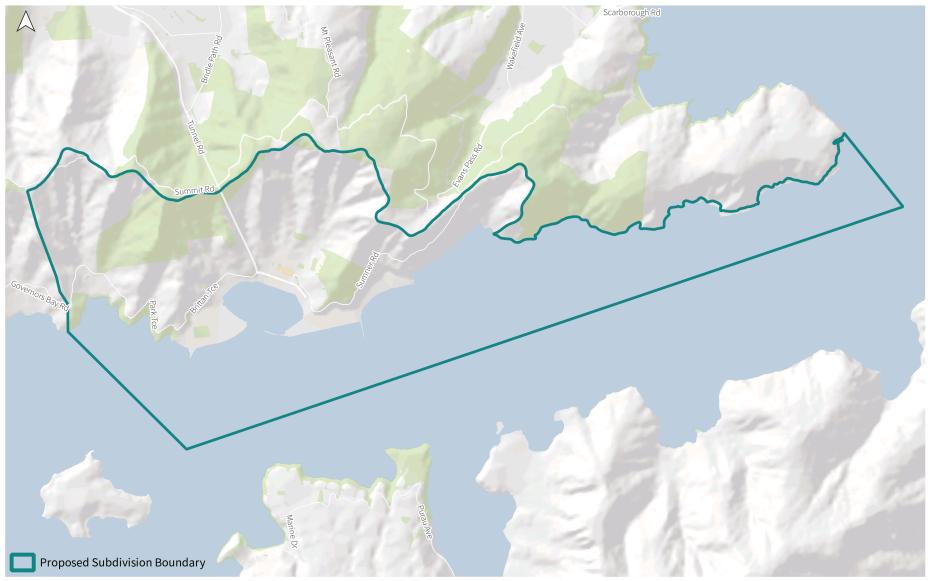




Proposed Te Pataka o Rakaihautu/ Banks Peninsula Community Board Population | 9400

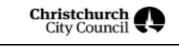


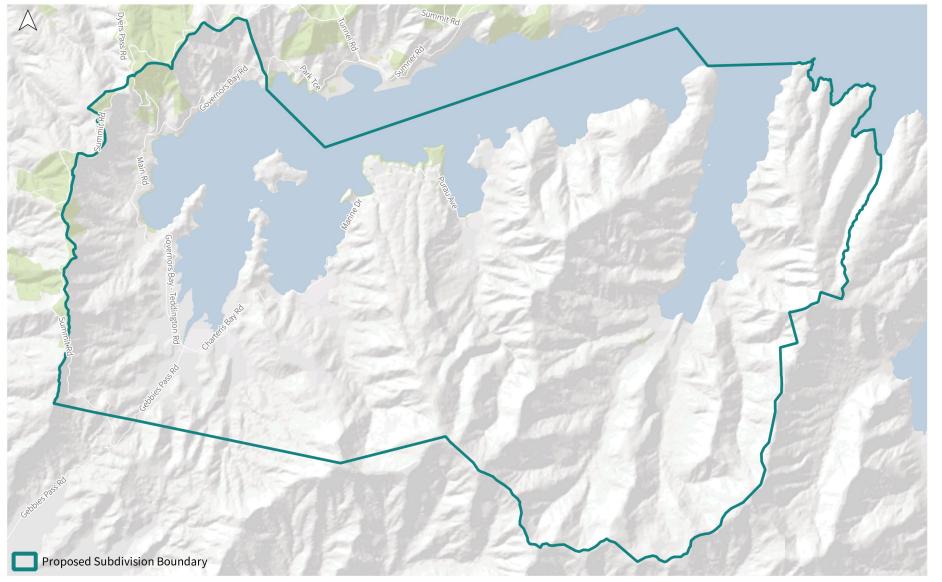




Proposed Lyttelton Subdivision Population | 3080







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#### Christchurch City Council Representation Review 2021

Proposed Mt Herbert Subdivision Population | 3130





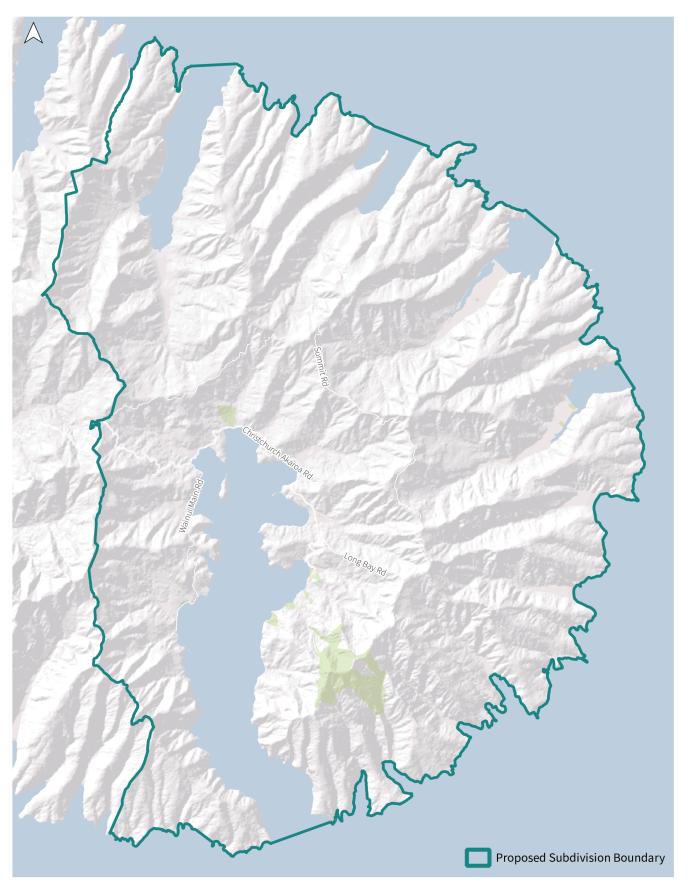


Proposed Wairewa Subdivision Population | 1240



Item 21

**Attachment A** 



#### Christchurch City Council Representation Review 2021

Proposed Akaroa Subdivision Population | 1950





#### **Descriptions of proposed boundaries**

#### Date: 22/02/2021

**Banks Peninsula:** The Banks Peninsula ward encompasses all parts of the Peninsula including Lyttelton, Mt Herbert, Akaroa and Wairewa. The boundary between the Banks Peninsula Ward and the urban wards runs along the top of the Port Hills, largely parallel to the summit road. This Ward remains unchanged.

**Burwood:** The population for the Burwood Ward was 15% over the total city average. The southern boundary has been adjusted from Breezes Street to instead run along Pages Road and up Avonside Drive. The south-western corner has been extended to the corner of Gloucester Street and Woodham Road. The eastern boundary follows along Anzac Drive and Frosts Road until Mairehau Road and up Burwood Road. These adjustments to the boundary means the population decreases to 3% over the total city average. The ward's western boundary runs north along Marshlands Road.

**Cashmere:** The Cashmere ward is comprised of a large majority of the city's hill suburbs, spanning from Cashmere Road in the west, to Rapaki Road and Track in the east. Cashmere's northern boundary follows the Heathcote River in parts, Frankleigh Street and Milton Street until it meets Hoon Hay Road. The western boundary extends along the Cashmere Road, encompassing what was the southern section of Halswell. Cashmere was originally -6% under the city's average population. The proposed changes made increase the population to 8% with the inclusion of Westmorland on the west, helping to decrease the population of the Halswell ward.

**Central:** The central ward is bound on its western side by Hagley Park, with the boundary running down Deans Avenue. To the north, the boundary runs along Holly Road and Canon Street until Barbadoes Street where it travels down and along Bealey, Fitzgerald Avenue and Avonside Drive. The eastern side of the central ward extends along Linwood Avenue, Aldwins and Ensors Roads, now encompassing all of Phillipstown. The southern boundary has been bought up from Brougham Street and now follows the train tracks from the eastern boundary, to Fitzgerald Avenue and along Moorehouse Avenue. These adjustments decrease the Central population to -6% of the city average, from 3%, allowing room for expected population growth.

**Coastal:** In the south, the ward is bound by part of the Avon Heathcote Estuary. The ward then extends as far north as it can go, where the ward is bound by the Waimakariri River. The western boundary now runs along Main North and Marshlands Road, following the top of the Prestons area and along the golf course to meet Mairehau Road. The boundary then follows Anzac Drive and Bexley Road. These changes increase the wards population from 0% over the city average, to 7%.

**Fendalton:** The Fendalton ward spans from Papanui Road, Rutland Street and Springfield Road in the east. The western boundary runs along Grahams Road, Memorial Avenue and Greers Road, which is an expansion of the original boundary into the Waimairi Ward. Wairakei and Blighs Roads form the northern boundary, whilst the southern boundary is formed by Creyke, Kotare, Kahu Roads and Matai Street, and then follows the edge of Little Hagley Park all the way through to Bealey Avenue. Together, with the slight expansion to the west and southern boundaries, brings the Fendalton population up from -1%, to 7%.

**Halswell:** The Halswell ward has experienced significant population growth and the current boundaries have a population of 29% over the city average; it is known that growth in Halswell is set to continue. To accommodate this growth and future growth, the proposed northern boundary runs along the Christchurch Southern Motorway, where originally the boundary ran along Springs Road.

The southern boundary follows along part of Kennedys Bush Road, cutting across to Hoon Hay Valley Road. The western boundary is dictated by the boundary between Christchurch City and Selwyn, whilst the eastern edge of the ward follows Cashmere Road until Hoon Hay Road, then up Hendersons Road and along Sparks and Halswell Road, a change from the original boundary. These proposed changes bring the Halswell population to -7% of the city average, accommodating future growth.

Harewood: Harewood contains a substantial proportion of the city's western Greenfield areas, as well as capturing parts of Papanui, Bishopdale and Casebrook. The southern boundary now runs along West Coast Road, and travels down Pound Road to Buchanans Road. To the north the ward is bound by the border between Christchurch City and Waimakariri District, which follows the Waimakariri River. The western boundary is formed by the border between Christchurch City and Selwyn District. To the east the boundary now follows Main North Road until the train tracks, along Surrocks and Cavendish Road. It then follows Grampian Street and continues down Greers Road until Wairakei Road and then down Russley Road. This increases the Harwood population from -7%, to 8% above the city average.

**Heathcote:** Based on the current boundaries Heathcote's population is 10% over the city average, and so where possible minor changes to the boundaries were made. The Heathcote ward spans all the way from Godley Head in the east, encompassing the rest of the city's coastal areas including Sumner, Redcliffs and Mt Pleasant. To the west, the proposed boundary runs along part of Colombo Street, following along Tennyson Street, Fifield Terrace and Rapaki Road. The southern boundary, which is shared with the Cashmere and Banks Peninsula wards, goes down Tennyson Street, follows the Banks Peninsula Summit Road boundary. To the north, the ward boundary follows the pattern of Main Road through the estuary, goes up and around Brookhaven, and then follows Brougham Street into the central city. The adjustments to the boundary decrease the population to within 3% of the city's population average.

**Hornby:** Hornby has the capacity to accommodate a portion of the population in Halswell. To the west and south, the ward is bound by the border between Christchurch City and Selwyn district. The proposed eastern boundary is shared with Halswell, starting at Springs Road, and running up along the Christchurch Southern Motorway until Curletts Road. The proposed northern boundary comprises of Buchanans, Pound and West Coast Roads, which gives Hornby the extra capacity to accommodate the additional population from Halswell. This changes Hornby's population from 0% over the city average population, to 4% over.

**Innes:** Large parts of the Innes ward are zoned as residential medium density, to help accommodate the increase in population that will come with intensification it is proposed that the northern boundary is moved south to the junction of Main North and Marshland Roads. The eastern boundary follows Marshland Road and North Parade. To the west, the ward is bound by Main North Road, Farquhars Road, running down Philpotts Road and Innes Road. The southern boundary is shared with the Central ward and runs along Holly Road, Packe Street, Bealey Avenue, and Avonside Drive. These changes put the population in Innes 5% above the city average.

**Linwood:** The Linwood ward is bordered by the Burwood ward in the north, and the Heathcote ward in the south. The northern boundary runs along Avonside Drive, down Bickerton Road and along Pages Road; the southern boundary follows Brougham Street until Cumnor Terrace where it begins following the Heathcote River. To the east the boundary follows the edge of the Avon Heathcote Estuary, and the proposed western boundary is comprised of Aldwins Road, Linwood Avenue and Woodham Road. As large parts of the Linwood ward are zoned as residential medium density and residential suburban density transition this change allows for population growth over the next 6 years, bringing the population down from 6% over the city average, to 2% over the city average.

**Riccarton:** The Riccarton Ward lies to the west of Hagley Park, bordered by the Fendalton Ward in the north, and Spreydon in the south. The eastern boundary runs down Deans Avenue, while the western boundary is comprised of Waimairi Road, Yaldhurst Road and Steadman Road. The southern boundary follows the railway lines to Annex Road, then goes up Curletts Road and along Blenheim to meet Main South Road and up Buchanans Road. The ward's proposed northern boundary is comprised of Maidstone Road, Creyke Road, Kotare, Kahu and Matai Streets. The proposed boundary changes increase the wards population to 10% over the cities average, an increase from 8%.

**Spreydon:** The Spreydon ward is comprised of the Spreydon area, along with parts of Barrington, Hoon Hay and Riccarton. The northern boundary is shared with the Riccarton ward and runs along part of Moorehouse Avenue and the railway tracks; the southern boundary is comprised of Sparks Road, Frankleigh and Milton Street. To the west the proposed boundary is Curletts Road, Halswell and Hendersons Road, originally it ran along the river to Curletts Road. The eastern boundary is shared with Cashmere and Heathcote wards, and is comprised of Colombo Street. These changes decrease the Spreydon population from 5% to 2% below the cities average population. This accounts for further population growth.

**Papanui:** The proposed northern boundary of Papanui is shared with Innes, and follows along Farquhars Road. The eastern boundary remains unchanged until Philpotts Road where it runs down and across to Hills Road. The southern boundary is made up of Innes Road, Rutland Street, Mays, Papanui, Blighs and Wairakei Road. The western boundary goes up Greers Road, along part of Sawyer Arms and Veitches Road, up Grampian Street, Cavendish Road and Sturrocks Road, where it then follows the train tracks up to the northern boundary. These boundary adjustments change the population average to 7%, up from 1%.

**Waimairi:** The Waimairi northern ward boundary runs along Wairakei Road, and Russley Road makes up the western boundary. The proposed eastern boundary follows Graham Road down to Memorial Avenue, along part of Greers Road and Tudor Avenue, and down Waimairi Road. Yaldhurst Road marks the southern boundary. These boundary changes -2% below the city average, to 8% above the city average.



#### The proposed ward boundaries include the following changes:

NB: Where a boundary runs along a road, the street centreline is the boundary.

- 1. The northern boundary of the Hornby ward shifts to the south, running down West Coast Road. The area to the north of West Coast Road moves into the Harewood ward.
- 2. The area of the Hornby ward bounded by Pound Road, Yaldhurst Road, Steadman Road, Carmen Road and Buchanans Road is proposed to move to the Harewood ward.
- 3. The area of the Hornby ward bounded by Carmen Road, Steadman Road, Yaldhurst Road, English Street, Main South Road, Racecourse Road and Buchanans Road is proposed to move to the Riccarton ward.
- 4. Wigram moves from the Halswell ward to the Hornby ward, the boundary between the Hornby and Halswell wards becomes the Christchurch Southern Motorway.
- 5. The northwest boundary of the Spreydon ward shifts further to the west from Annex Road to Curletts Road.
- 6. To the south, the boundary between the Spreydon and Cashmere wards shifts from the river to Halswell Road.
- 7. The area of the Spreydon ward bounded by Sparks Road, Lyttelton Street, Marley View Street, and the Heathcote River is proposed to be split between the Cashmere and Halswell wards. The area to the west of Hoon Hay Road shifts to the Halswell ward while the area to the east shifts to the Cashmere ward.
- 8. Westmorland moves into the Cashmere ward, and the boundary between the Cashmere ward and the Hornby ward is now Cashmere Road and Kennedys Bush Road.
- 9. The corner of the Spreydon ward boarded by Milton Street, Colombo Street and Strickland Street moves into the Cashmere ward.
- 10. The northern boundary of the Spreydon ward shifts to Moorhouse Avenue, and the area bounded by Moorhouse Ave, Colombo Street, Brougham Street and Selwyn Street moves from the Central ward into the Spreydon ward. This retains all of Sydenham within a single community board.
- 11. The area bounded by Moorhouse Avenue, Fitzgerald Avenue, Shakespeare Road, Waltham Road, Brougham Street and Colombo Street moves from the Central Ward into the Heathcote ward.
- 12. A small change to the Heathcote ward moves the boundary north from Shakespeare Road to Brougham Street where it joins the current boundary.
- 13. The area of the Linwood ward bounded by Brougham Street, Ensors Road, Aldwins Road, Linwood Avenue, Olliviers Road, Tuam Street and Fitzgerald Avenue moves to the Central Ward.
- 14. The area of the Central ward bounded by Linwood Avenue, Woodham Road and Worcester Street moves to the Linwood ward.



- 15. The boundary between the Linwood and Burwood wards shifts to Pages Road, and the area bounded by Pages Road, Shuttle Drive, Cuthberts Road, Breezes Road, and Bexley Road moves from the Burwood ward into the Linwood ward.
- 16. A small change to the boundary between the Burwood and Coastal wards moves the boundary to Anzac Drive.
- 17. The area bounded by Rothesay Road, Mairehau Road and Burwood Avenue that is currently in the Burwood ward moves to the Coastal ward.
- 18. The area of the Central ward bounded by North Parade, the Avon River, Gloucester Street, Woodham Road, the Avon River and Eveleyn Couzins Avenue moves to the Burwood ward.
- 19. The boundary between the Central and Innes wards moves to Barbadoes Street and Bealey Avenue.
- 20. The area of the Central ward bounded by Eveleyn Couzins Avenue, the Avon River, Fitzgerald Avenue, Bealey Avenue, Barbadoes Street, Canon Street, Geraldine Street, Edgeware Road, Hills Road and North Avon Road moves to the Innes ward.
- 21. The area to the north of the Innes ward bounded the current Boundary of the Coastal ward in the east and south and Marshland Road in the west moves to the Coastal ward.
- 22. The northern boundary of the Papanui ward moves south to Farquhars Road, the area to the north of Farquhars Road moves to the Innes ward.
- 23. The corner of the Innes ward bounded by Cranford Street, Innes Road, Hills Road, Philpotts Road, Queen Elizabeth II Drive and Winters Road moves to the Papanui ward.
- 24. A small change moves the boundary between the Papanui and Harewood ward to Cavendish Road and Sturrocks Road.
- 25. The area of the Waimairi ward bounded by Memorial Avenue, Grahams Road, Wairakei Road and Greers Road moves to the Fendalton ward.
- 26. The south east boundary between the Fendalton and Waimairi wards moves from Ilam Road and Ilam Stream to Greers Road, Tudor Avenue and Waimairi Road.
- 27. The boundary between the Waimairi ward and Riccarton ward moves from Avonhead Road and Maidstone Road to Yaldhurst Road, Riccarton Road and Waimairi Road.

#### Representation Review Survey

In developing the Initial Proposal for its representation arrangements for the 2022 triennial election, the Council's Research and Monitoring Team carried out an online survey of a geographically representative sample of Christchurch residents. The Representation Review Survey was open from January to the beginning of February 2021. The survey was emailed to 3147 residents and received a total of 940 responses from Christchurch residents.

The Representation Review Survey sought feedback from a random, geographically representative sample of Christchurch residents to help determine where communities of interest are, and how councillors and community board members should be elected.

Those surveyed identified their local communities based on areas they feel an affinity with; where they have things in common with their neighbours; and areas where they use shared facilities and services, e.g. schools, recreational and cultural facilities, parks, shops and shopping centres, and public transport.

Ward	Target (%)	Actual (%)
Banks Peninsula	2	4
Burwood	7	7
Cashmere	6	6
Central	7	6
Coastal	6	6
Fendalton	6	5
Halswell	7	7
Harewood	6	6
Heathcote	7	7
Hornby	6	6
Innes	6	6
Linwood	7	7
Papanui	7	7
Riccarton	7	7
Spreydon	7	7
Waimairi	6	6

All wards met their representative quota with the exception of Central (-1%) and Fendalton (-1%).

Thinking about how we elect councillors for Christchurch City... Should councillors be elected from wards, 'at large' across the whole city, or by a mix of both from wards and 'at large'?

Answer	%
From wards (status quo)	48%
At large across the whole city	8%

By a mix of both wards and at large	41%
Multi-member wards	3%

Thinking about how we elect community board members for Christchurch City... Should community board members be elected 'at large' across the whole community board area, or by subdivisions for electoral purposes?

Metropolitan Boards

Answer	%
By ward for electoral purposes (status quo)	73%
'At large' across the community board area	28%

#### Banks Peninsula

Answer	%
Using subdivisions for electoral purposes (status	84%
quo)	
'At large' across the community board area	16%



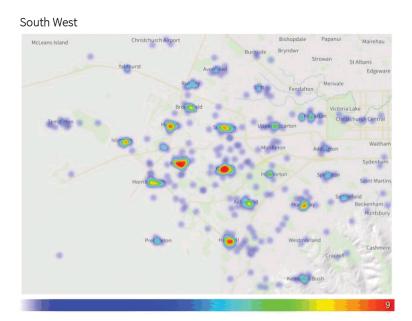
#### We asked respondents to tell us about their local communities...

"It is important that our representation arrangements achieve fair and effective representation for communities in our city. To achieve the best representation arrangement for our communities, it is important that we understand where these communities of interest are.

Using the map below, please indicate the area(s) that you consider **best represent your local** community.

To help define your local community, think about:

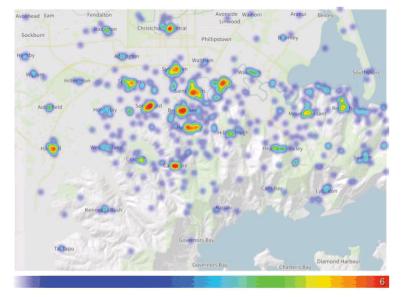
- Areas in and around your neighbourhood where you use shared facilities and services such as schools, recreational and cultural facilities, parks, shops and shopping centres, and public transport,
- Areas where you feel that you have things in common with others living there, your neighbourhoods share like issues, or you feel you have shared history with,
- And areas where you feel that you belong or areas you feel a particular affinity with."



Respondents living in the South West of Christchurch identify strongly with their main centres, particularly Hornby, Wigram and Halswell, tending not to cross over Memorial Ave.

South and South East

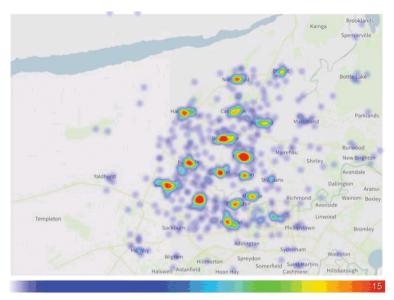




Attachment D Item 21

Respondents living in the South and South East of Christchurch identify their community as being along the hills and to the east, as well as areas of Saint Martins, Beckenham, Huntsbury, Cashmere and Somerfield.

#### North West

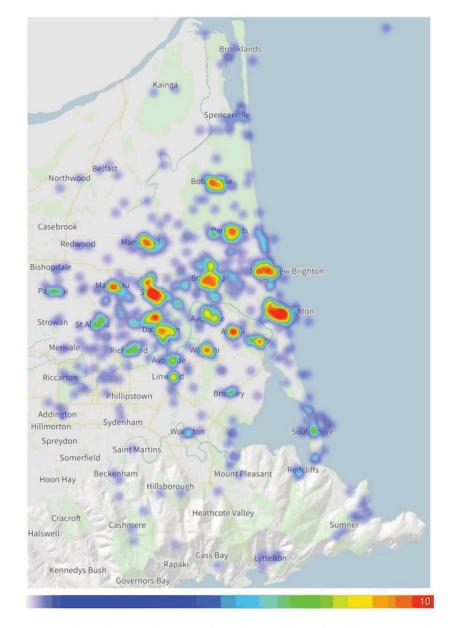


Respondents living in the North West of Christchurch identify areas around main shopping centres as being their local communities, such as Bishopdale, Avonhead and Papanui.

East

and North East

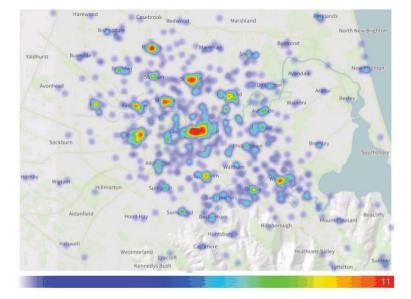




Respondents living in the East and North East of Christchurch have indicated connections with communities running along the coast, such as New Brighton and South New Brighton, as well as Burwood, Parklands and Shirley. Overall respondents identify their community as being east of Marshlands Road and North of the estuary.

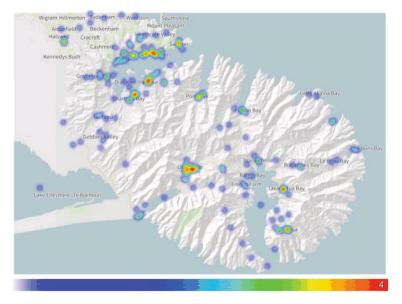
Central and Surrounds





Respondents living in Central and the surrounding areas largely identify the central city as being their community, as well as centres such as Riccarton, Merivale, St Albans and Richmond.

#### Banks Peninsula



Respondents living in Banks Peninsula tend to identify their local centres as the communities they identify with. There is an emerging relationship between Lyttelton and the city side of the hill.